



FINDING AID

YELLOWSTONE NATIONAL PARK RESOURCE ADMINISTRATION AND PLANNING RECORDS 1926-2020

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HISTORY

Management of resources, including research of cultural and natural resources as well as their protection, has been a part of Yellowstone National Park's operation since the 19th century. Over the course of the 20th century, the more informal and reactive actions began to formalize into an active and comprehensive program of science and policy-based resource management activities.

Timeline

- 1871: Ferdinand V. Hayden of the U.S. Geological Survey of the Territories leads a government-funded survey of the region with a team of scientists and artists. The survey yields scientific and artistic documentation of Yellowstone's natural phenomena, including geologic samples, photographs, and paintings.
- 1872: Yellowstone is established as the first National Park.
- 1870s-present: U.S. and international scientists and academic researchers begin visiting the Park to conduct research in their respective disciplines.
- 1886: The U. S. Army is brought in to protect park resources from pervasive vandalism, poaching, and encroachment. The Army also implements a practice of granting permission to external researchers who request access to the park for research purposes.
- 1894: The Lacey Act gives park officials the authority to arrest and prosecute law violators in the park. This legislation has become a cornerstone for future conservation policies.
- 1902: President Theodore Roosevelt appoints C. J. "Buffalo" Jones as Yellowstone's first game warden. With the bison population near extinction, 21 bison are purchased from private owners and raised in Mammoth.
- 1906: The Antiquities Act establishes that the preservation and protection of the nation's antiquities is under the purview of the federal government.
- 1907-1950s: The managed bison herd is relocated to the Lamar Valley. A buffalo keeper's residence and corrals are built in 1915; barns, a bunkhouse, and an assistant keeper's residence are added in the 1920s and 1930s. The Lamar Buffalo Ranch operated until the 1950s as part of the law enforcement division of the park.
- 1916: National Park Service is created.
- 1919: Trumpeter Swans first documented in the park and considered to be the last remaining population in the continental United States.
- 1921: The first park museum opens to the public in the former bachelor officer's quarters at Fort Yellowstone (today's Albright Visitor Center).

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- 1923: Ansel Hall is appointed chief naturalist of the National Park Service and establishes an education division as an equal unit within the NPS. Many of the park naturalists hired thereafter are graduate students or academics in the natural sciences. In addition to providing educational programs to the public, the naturalists frequently collected specimens, conducted research, and published internal reports as well as books and journal articles.
 - 1928: Four branch, or “trailside,” museums are constructed in Yellowstone at Old Faithful, Norris, Madison, and Fishing Bridge. Park museums are operated by ranger naturalists as part of the Park’s interpretation division.
 - 1933: The National Park Service establishes the Historic American Buildings Survey (HABS), the nation’s first federal preservation program, created to document America’s architectural heritage.
 - 1935: Congress passes the Historic Sites Act, a national policy to preserve for public use historic sites, buildings, and objects of national significance.
 - 1930s-1980s: Management of wildlife, particularly regarding wildlife-human conflict and problem animal management, is overseen by the park’s law enforcement division.
 - 1963: The Leopold Report, officially titled Wildlife Management in the National Parks, outlines a series of recommendations for ecosystem management within National Parks. The report is influential in promoting science-based management decisions.
 - 1966 - The National Historic Preservation Act passes, intended to preserve historical and archeological sites in the United States and creating the National Register of Historic Places.
 - 1968: The Division of Ranger Services is renamed Resource Management and Visitor Protection to encompass an expanding role in resource, particularly wildlife, management.
 - 1969: National Environmental Protection Act passes, which protects the environment and requires a detailed statement of environmental impacts be prepared for all major federal actions affecting the environment; the statement is eventually known as an environmental impact statement (EIS).
 - 1970s: Annual surveys of the Molly Islands and wintering swan populations begin.
 - 1973 - The Old Faithful Inn is listed on the National Register of Historic Places, the first site in Yellowstone to be added to the National Register.
 - 1974 - The Archeological and Historic Preservation Act (AHPA) passes, requiring that federal agencies provide for the preservation of historical and archeological data (including relics and specimens) which might otherwise be irreparably lost or destroyed as the result of any federal construction project.
 - 1975: The grizzly bear is listed as a threatened species under the Endangered Species Act, which required recovering the species to a self-sustaining population.

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- 1979: The Archeological Resources Protection Act (ARPA) passes, providing for the effective management of archeological resources and disposition of archeological collections.
 - 1983: New grizzly bear management program implemented that emphasized habitat protection in backcountry areas.
 - 1988-1992: As the unprecedented 1988 fires were diminishing, plans were already underway in Yellowstone to develop comprehensive programs for all aspects of post-fire response. Scientists wanted to monitor the ecological processes following these major fires. The National Park Service cooperated with other agencies and independent researchers and institutions in developing comprehensive research directions for this unparalleled scientific opportunity.
 - 1991: A more formal program of bird observations is established, including submitting rare bird observations to the Audubon Society.
 - 1991-present: The Greater Yellowstone biennial scientific conference is established to encourage awareness and application of wide-ranging, high-caliber scientific work on the region's natural and cultural resources.
 - 1992-present: The first issue of the journal *Yellowstone Science* is published to share information from scientists and researchers with the public and to highlight in-depth, science-based knowledge about the Greater Yellowstone Ecosystem.
 - March 1993: The science and resource management functions are centralized into the Yellowstone Center for Resources. This new division encompasses wildlife, aquatic resources, vegetation, physical resources such as geology and hydrology, environmental compliance, science coordination for external research permitting, science communication, and cultural resources including archaeology, historic structures, cultural landscapes, museum collections, archives, and library collections.
 - 1994: The first verified lake trout caught in Yellowstone Lake by an angler. A voracious predatory fish, lake trout were reproducing at a rapid rate and feeding heavily on native Yellowstone cutthroat trout, decimating the population of this native species. The lake trout control program, a long-term, possibly perpetual, commitment was started.
 - 1995: Grey wolves are reintroduced in Yellowstone National Park and central Idaho. Both populations hit recovery goals by 2002. Eventually, the established packs spread to Oregon, Washington and California. Wolves began to be delisted as Endangered Species on a state-by-state basis in 2011.
 - 1996: Fisheries management is transitioned from the U. S. Fish and Wildlife Service (USFWS) to the National Park Service. Restoration projects are expanded to include Westslope cutthroat trout and Arctic grayling.
 - 2005: The Heritage and Research Center (HRC), which houses the parks museum collections, archives, and library opens to the public.

SERIES DESCRIPTIONS

1. Operations, [1966-2018]

Operations documents the major functions of the Yellowstone Center for Resources. Records include the unit's administrative functions, resource management plans, and business plans. The series spans from the formation of the unit through 2018. There is documentation of the formation of the unit, multiple reorganizations, and updates to the unit's broad administrative operations. Some records from predecessor units are present in this series.

The series holds substantial documentation on the Resource Management Plans (1972-2011) including information on their creation process, associated materials, and the final plans. There are also a limited number of district-specific plans. Business Plans (1997-2007) and materials documenting the Core Analysis (2005-2006) are also present. Finally, there are Resource Council (1993-2005) meeting minutes, notes, and proposal clearances. The Subject files (1966, 1989-2018) record various proposed projects and evaluations of unit initiatives.

2. Correspondence, [1926-2017]

This series includes correspondences relating to Yellowstone National Park publications, natural resource management, and cultural resource management. Publication correspondences include requests for peer review, solicitations for subscriptions and contributions to Yellowstone Science, and correspondence regarding criticisms by writer Alston Chase. Natural resource management correspondences include distributions of research and reports, plans and public comment regarding the 1961-1962 Northern Yellowstone Elk Herd Reduction operation, fish and water management, and plans and public comment regarding the Greater Yellowstone Coordinating Committee (GYCC). Also included are the National Park Service Midwest Region's general files from 1952-1964. Cultural resource management correspondences include letters of appreciation for library and museum collection donations, plans for opening the Heritage and Research Center (HRC), historic research inquiries by Yellowstone archivist Lee Whittlesey, plans for the Nez Perce National Historical Trail Wayside Project, and consultations with local tribal chairpersons.

3. Publications, [1986-2020]

This series contains publications such as annual reports, handbooks, newsletters, newspapers, articles, and publication drafts. They also include programs and documents related to workshops, seminars, and conferences. Yellowstone Center for Resources annual reports include planning materials (1995, 2001-2017) and completed reports (1994-2009). The Resources and Issues Handbook spans from 2000-2013 and 2020 with 2001 and 2012 missing. This series also includes assorted publications related to Wolf projects in the early 2000s and a nearly complete series of the Buffalo Chip that spans over 15 years. Box 7 contains materials mostly relating to Yellowstone Science articles with various other annotated book reviews. Published Yellowstone Science journals are available through the Yellowstone Research Library.

4. Policy Development, [1995-2011]

This series contains primarily documents related to the Environmental Impact Statements regarding

benefits sharing. Types of material include drafts, public comments, media coverage and references (historical context, previous case law, bibliography materials). Prominent reviewers include Wayne Brewster, Kevin Schneider, NEPA, John Dennis, Preston Scott, The Shipley Group, Lindsey McClelland, and Corky Mayo. The end of the series contains assorted legal agreements between the park and outside researchers, personnel policy, environmental compliance, and zoning materials. There are also assorted floppy disks and CDs related to email back-ups, work-orders, the 125th anniversary and other administrative files that have been grouped together.

5. *Finance and Budget, [1992-2011]*

This series contains financial documentations such as fiscal year and project budgets, financial reports, grant proposals and reports, focus groups, and correspondence and planning related to budgets. Most are regarding the Yellowstone Center for Resources (YCR), the Yellowstone Association, Federal Highways Program, FLREA, PMIS, and SEPAS. Multi-year boxes are organized by year the file was started. Projects and documentation vary year to year and are not consistent.

6. *Subject Files, [1972-2017]*

This collection contains subject files from the Division and Branch Chiefs within Yellowstone Center of Resources, Tom Oliff, David Hallac, and Laura Joss. This collection contains primarily administrative records, including correspondence, briefings, and reports. Topics include general operations, backcountry management, natural resources, cultural resources, curation, funding, history, research, land use, and special projects. This series also contains records related to wolf studies, bear management, facilities management, and budgeting.

SCOPE AND CONTENT

YELLOWSTONE NATIONAL PARK RESOURCE MANAGEMENT ADMINISTRATION AND PLANNING RECORDS 1926-2020 (bulk 1970-2010)

COLLECTION# **RG 01-Admin (YELL 230685)**

VOLUME **68 LF**

DESCRIPTION

This collection contains materials related to the administration and management of Yellowstone National Park's natural, historical, and cultural resources. While the majority of records date from after the establishment of the Yellowstone Center for Resources in 1993, the collection also includes materials from predecessor units and earlier administrative decisions.

Researchers may find these records useful for understanding how resource conservation and park management decisions have been made over time. The collection documents initiatives related to wildlife and land management, including the wolf repopulation program; cultural preservation efforts, including historic preservation and collaboration with local tribes; and both internal and external communication. Materials include internal records detailing decision-making processes, supporting scientific and legal research, and communications and publications conveying decisions to the public, along with related public commentary.

This collection is particularly valuable for those studying the evolution of Yellowstone's resource management practices. It reflects the park's changing approaches to conservation and administration over time and serves as a resource for informing future decision-making.

ORGANIZATION

This collection is organized into six series:

- I.* Operations
- II.* Correspondence
- III.* Publications
- IV.* Policy Development
- V.* Finance and Budget
- VI.* Subject Files

Series one starts with high-level administrative materials such as management records and business plans organized by function. It then is organized alphabetically by individual projects and events.

Series two is organized by correspondence subject and chronologically within.

Series three is organized by publication and chronologically within each publication.

Series four is arranged chronologically and then by subject.

Series five is arranged chronologically by fiscal year. Multi-year budget projects are arranged by the starting year and placed after the individual fiscal year files. Grant related materials are separated at the end and arranged chronologically.

Series six is arranged by administrative officials. Within that, Tom Oliff records are arranged by subject then chronologically, David Hallac is arranged alphabetically, and Laura Joss is arranged by subject.

PROVENANCE Transferred to the archives from various park divisions and staff, primarily from the Yellowstone Center for Resources.

RESTRICTIONS No.

ASSOCIATED MATERIALS

RG 01-PERMIT, Research Permit Records, Yellowstone National Park Combined Archives

RG 01-BEAR, Bear Management Records, Yellowstone National Park Combined Archives

RG 01-BIRD, Bird Program Records, Yellowstone National Park Combined Archives

RG 01-LAND, Land Use Records, Yellowstone National Park Combined Archives

RG 01-UNG, Ungulate Program Records Yellowstone National Park Combined Archives

RG 01-VEG, Vegetation Program Records, Yellowstone National Park Combined Archives

RG 01-WILD, Wildlife Program Records, Yellowstone National Park Combined Archives

RG 01-FISH, Fisheries and Aquatics Program Records, Yellowstone National Park Combined Archives

RG 01-HIST, History Program Records, Yellowstone National Park Combined Archives

CONTAINER LIST

Series Nbr	Series Title
01	Operations, 1966-2018

Box Number	Title
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- | | |
|----|---|
| 01 | Formation, History, and Org Charts, 1992-2010 |
| 02 | Reorganizations, 1992-2008 |
| 03 | Performance Management, Staffing, and Position Management, 1998-2000 |
| 04 | Performance Management, Staffing, and Position Management, 2007-2009 |
| 05 | Correspondence, 1978-2017 |
| 06 | Master Files Index, 1999-2003 |
| 07 | Various Staff Meeting Minutes and Notes, 1993-2018 |
| 08 | Resource Council Meetings and Notes, 1993-2005 |
| 09 | Resource Council Proposal Clearance, 1994-1997 |
| 10 | Weekly Reader and Professional Support Branch News and Notes, 2002-2006 |
| 11 | Resource Management Plans and Associated Materials, 1972-1985 |
| 12 | Resource Management Plans and Associated Materials, 1986-1994 |
| 13 | Resource Management Plans and Associated Materials, 1993-1998 |
| 14 | Resource Management Plans and Associated Materials, 1997-2011 |
| 15 | District Area Resource Management Plans and Associated Materials, 1978-2008 |
| 16 | Resource Management Administrative and Training Materials, 1982-2008 |
| 17 | Business Plans, 1997-2000 |
| 18 | Business Plans, 2000-2007 |
| 19 | Core Analysis [1 of 3], 2005-2006 |
| 20 | Core Analysis [2 of 3], 2005-2006 |
| 21 | Core Analysis [3 of 3], 2005-2006 |

Box Number 22

File Unit	Title
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- | | |
|-------|---|
| 22.01 | 125th Anniversary Committee, 1995-1997 |
| 22.02 | Air Resources Coordinator, 2002 |
| 22.03 | Aviation Use, 2001-2012 |
| 22.04 | Bayliner (Boat) Schedule Logbook, 1997-2017 |
| 22.05 | Bear Spray Messaging Campaign Briefing, 2016 |
| 22.06 | Biosphere Reserve, 1978 |
| 22.07 | Revised Biosphere Reserve Report, 2017 |
| 22.08 | Biodiversity and Bioprospecting Briefing Paper, undated |
| 22.09 | Brucellosis Governors' Conference, 1997 |
| 22.10 | Brucellosis Research Steering Committee, 2000-2001 |
| 22.11 | Community Planning Report, 1992 |

Series Nbr	Series Title
01	Operations, 1966-2018

Box Number 22 (cont'd)

File Unit	Title
22.12	Exotic Plant Management Team, 2000-2001

Box Number 23

File Unit	Title
23.01	GIS Ad Hoc Committee, 1994-1995
23.02	Greater Yellowstone Coordinating Committee Briefing Guide, 2000-2001
23.03	Habituated Wildlife Management Ranger Operating Procedures, 1997-1998
23.04	Housing Needs Projections, 1995
23.05	Intermountain Region International Conservation Programs Office, 2003-2004
23.06	International Research Study Management Philosophies of 4 Different National Parks throughout the World (DeGeorges, Patrick), 2000-2001
23.07	Inventory and Monitoring, 1989
23.08	Inventory and Monitoring, 1989-1990
23.09	Inventory and Monitoring Questionnaire, Service-wide, 1989
23.10	Inventory and Monitoring Guidelines, 1992
23.11	Inventory and Monitoring Natural Resources Assessment, 1994
23.12	Inventory and Monitoring Reports, 1995-1996
23.13	Inventory and Monitoring Assessment Final, 1996
23.14	Inventory and Monitoring Biological Inventories, 2000
23.15	National Guard in Yellowstone, 1992
23.16	Natural Resource Prioritization, 2003-2004
23.17	Natural Resource Research Activities, 1986-1992
23.18	Old Faithful Visitor Center Exhibits, 1999
23.19	Old Faithful Report and Presentation, 2010-2011
23.20	Prescribed Burn Experiment, 1966

Box Number 24

File Unit	Title
24.01	Professional Support Branch Reports, 2002-2007
24.02	Resource Management Activity System, 2002
24.03	Resource Management Field Review of the Natural Resource Management Reference Manual, 1999
24.04	Resource Summit, 1995
24.05	Save America's Treasures, 2002-2005
24.06	Science Learning Center Website Evaluation, 2008
24.07	Shutdown, 1995-1996
24.08	Snowmobile Solutions, undated
24.09	Technical Assistance Requests, 2006
24.10	Transport Workshop, 2016
24.11	Vail Agenda Resource Management Policy Analysis, 2003
24.12	Yellowstone Center for Resources Pictorial Potluck, 2002
24.13	Yellowstone Center for Resources Photo, 2004

Series Nbr	Series Title
01	Operations, 1966-2018

Box Number	24 (cont'd)
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File Unit	Title
24.14	Yellowstone Initiative, 1996

Box Number	Title
25	Visitor Use Management, 2015-2018
26	Yellowstone Park Foundation, 1995-2005

Series Nbr	Series Title
02	Correspondence, 1926-2017

Box Number	Title
01	Publications and Peer Review, 1983-1999. Yellowstone Science, 1995-2000. Alston Chase, 1983-2001
02	Natural Resource Management: Research, Surveys, and Reports Distribution, 1926, 1967-1997, 2017
03	Natural Resource Management: NPS Midwest Region General File Copies: Elk Herd Reduction, 1952-1964. Research Programs, 1952-1964. Fish Management, 1952-1953, 1952-1964
04	Natural Resource Management: Chief Ranger's Office Correspondence, 1974-1980, 1993-2004. Water Management, 1968-1995. Glen Cole and Starker Leopold Correspondence, 1967-1970, 1960-2004
05	Natural Resource Management: Greater Yellowstone Coordinating Committee, 1988-1990. Administrative Correspondence, 1996-2000, 1998-1990, 1996-2000
06	Cultural Resource Management: Donation Letters of Appreciation, 1996-1999. Historic Research Inquiries, 1998-1999. Tribal Consultations 1996-2000. Heritage and Research Center Planning, 1995-2000, 1995-2001
07	Cultural Resource Management: Nez Perce National Historical Trail Wayside Project Planning, 2008-2009

Series Nbr	Series Title
03	Publications, 1986-2020

Box Number	Title
01	Yellowstone Center for Resources Annual Reports, Supporting Documents, Guidelines, Publication List, 1994-2017
02	Resources and Issues Handbook, Guidelines, 2000-2007
03	Resources and Issues Handbook, 2008-2013, 2020
04	Resource Management Annual Report Supporting Documents, Operations Annual Reports, 1987-1996, 2007

Series Nbr	Series Title
03	Publications, 1986-2020

Box Number 05

File Unit	Title
05.01	YCR Natural Resource Vital Signs, 2011
05.02	Wildlife Management "Leopold" Report, undated
05.03	Yellowstone Wolf Project Annual Reports. 2004, 2007, 2009-2010
05.04	Wolftracker Masters, circa 1990s
05.05	Wolftracker Working File, 1995-1996
05.06	Wolftracker, 1994-1996
05.07	Yellowstone Today, Special Newspaper Supplements, 1996-1998
05.08	Fires Articles, 1988

Box Number	Title
06	Buffalo Chip, 1991-2006
07	Book Reviews, Annotated Drafts, circa 1991-2001
08	Workshops, Seminars, 1994-2001
09	Conferences, 1986-2005

Series Nbr	Series Title
04	Policy Development, 1995-2011

Box Number	Title
01	EIS Administrative Records, Draft Reports, Comments, Reference Materials, 2000-2003
02	EIS Draft Reports, Comments, 2003-2005
03	EIS Draft Reports, Comments, 2005-2006
04	Administrative Drafts, Interdisciplinary Team Advisory Committee Correspondence, circa 2001
05	Legalities - Case Law, Conventions, undated
06	Legalities - Historical Context, Intellectual Property, Patents, NPS Policies, undated
07	Media Coverage, NEPA Team Correspondence, 2000-2002
08	Pre-EA Media Coverage, Phone Records, Reference, 2000-2005
09	Public Involvement, 2000-2005
10	Public Involvement, 2002-2006
11	EIS Bibliography References, undated
12	Edmonds v. Babbitt Administrative Records, undated
13	Draft EIS Reports, Final EIS Report, Endnote References, 2008-2009

Series Nbr	Series Title
04	Policy Development, 1995-2011

Box Number	Title
14	Science and Technology Reference, DEIS Public Review, Draft Reports, 2006-2007
15	Legal Cooperative Agreements Ca-Ga1580030002, 1995-2011
16	Legal Cooperative Agreements Ga1580030005-Wy, 1995-2011
17	Personnel, Compliance, Zoning, undated
18	Floppy Disks and CDs, undated

Series Nbr	Series Title
05	Finance and Budget, 1992-2011

Box Number	Title
01	Budgets, 1992-1997
02	Budgets, 1998-2005
03	Budgets, 2006-2012
04	Budgets, 2013-2017
05	Multi-year Budgets, Focus Groups, BCP Reports, 1993-2011
06	Multi-year Budgets, Focus Groups, BCP Reports, 2005-2015
07	Grants, 1994-2017

Series Nbr	Series Title
06	Subject Files, 1972-2017

Box Number	Title
01	Tom Oliff, Administrative, Budgets and Work Plans, Conferences, 1996-2004
02	Tom Oliff, Administrative, Conferences, 1998-2001
03	Tom Oliff, Administrative, Correspondence, General Operations, 1992-2003
04	Tom Oliff, Administrative, General Operations, Research Overviews/ Special Projects, 1990-2005
05	Tom Oliff, Administrative, Research Overviews/ Special Projects, 1988-2012
06	Tom Oliff, Back Country Management, General Operations, 1986-2003
07	Tom Oliff, Back Country Management, Special Projects, Facilities Projects, 1983-2014
08	Tom Oliff, Back Country Management, Land Use, 1988-1992
09	Tom Oliff, Back Country Management, Land Use, 1986-1996
10	Tom Oliff, Back Country Management, Management Plans, 1972-1996
11	Tom Oliff, Back Country Management, Management Plans, Wildlife, 1993-2005
12	Tom Oliff, Natural Resources, General Operations, 2005-1993
13	Tom Oliff, Natural Resources, Bears, Birds, 1998-2005

Series Nbr	Series Title
06	Subject Files, 1972-2017

Box Number	Title
14	Tom Oliff, Natural Resources, Wolves, 1998-2004
15	Tom Oliff, Natural Resources, Ungulates, Wildlife, Land Resources, 1999-2006
16	Tom Oliff, Fisheries and Aquatic Management, 2000-2007
17	Tom Oliff, Wilderness Management, 1993-2005
18	David Hallac, General Correspondence, 2010-2014
19	David Hallac, Bi – Bu, 2011-2014
20	David Hallac, C – O, 2010-2017
21	David Hallac, P – Y, 2011-2013
22	Laura Joss, Cultural Landscapes, Cultural Resources Program, 1987-2000
23	Laura Joss, Curation [Museum, Archives, Library Programs], 1994-2000
24	Laura Joss, Funding, Budget, Grants, Fund Sources, 1996-1998
25	Laura Joss, Funding, 1999-2000
26	Laura Joss, Funding, 2000-2005
27	Laura Joss, History Program, 1995-1999