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National Park Service U.S. Department of the Interior

Superintendent's Compendium Of Designations, Closures, Permit

Requirements and Other Restrictions

Imposed Under Discretionary Authority.

Stonewall National Monument

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6/1/2022

Date

Approved:

Shirley McKinney, Superintendent

A. INTRODUCTION

1. Superintendent's Compendium Described

Inaccordance with regulations and the delegated authority provided in Title 36, Code of Federal Regulations ("36 CFR"), Chapter 1, Parts 1-7, authorized by Title 16 United States Code, Section 3, the following provisions apply to all lands and waters administered by the National Park Service, within the boundaries of STONEWALL NATIONAL MONUMENT. Unless otherwise stated, these regulatory provisions apply in addition to the requirements contained in 36 CFR, Chapter 1, parts 1-7.

Written determinations, which explain the reasoning behind the Superintendent's use of discretionary authority, as required by Section 1.5(c), appear in this document identified by italicized print.

36 CFR §1.5 – VISITING HOURS, PUBLIC USE LIMITS, CLOSURES, AND AREA DESIGNATIONS FOR SPECIFIC USE OR ACTIVITIES

(a)(1) The following visiting hours, public use limits and closures are established:

Visiting Hours:

The National Monument is open Non -Peak Season November 1st – April 30th 7:00 AM – 5:00 PM and Peak Season May 1st - October 31st 7:00 AM – 8:00 PM, weather permitting.

- In order to protect park resources and property, Christopher Park grounds are also closed on Sunday of New York Pride weekend. The large volume of parade participants who would visit the park would overtake the caring capacity with the park footprint, impact visitor enjoyment and cause unsafe conditions for park visitors and parade participants.
- The park superintendent may close park facilities due to severe weather or emergencies on an as needed basis. These closures will be posted at the site and/or on the public park website, www.nps.gov/ston

These visiting hours were determined to be in the best interests of the park and are necessary for the proper management of the park. All portions of the park will be closed when it is necessary to protect the public from unsafe conditions or to protect the park resources from irreversible damage.

Public Use Limits -- Pursuant to § 1.S (d) to implement a public use limit, the Superintendent may establish a permit, registration, or reservations system:

- The climbing on any fixture, such as but not limited to fences, statues and flagpoles, is strictly prohibited.
- No parcel, container, package, bundle or other property shall be placed or stored on or along any park fence, hand railing, or barrier without approval from the Superintendent.
- No parcel, container, package, bundle or other property shall be placed or stored on or along any park fence, hand railing, or barrier without approval from the Superintendent.
- Due to the small footprint of the park personal property larger than 22 inches by 14 inches by 9 nine inches is prohibited in the Park area. This restriction is based on the generally accepted airline carry-on standards.
- Items, including, but not limited to signs and pictures, cannot be attached to or otherwise left on park structures, including trees, except by permit. Also see 36 CFR § 2.1.
- No signs or placards shall be permitted in the park area except those made of cardboard, poster board, plastic or cloth having dimensions no greater than tree feet in width, four feet in length and one quarter inch in thickness. No supports shall be permitted for signs or placards.
- Park quiet hours are established as between the times when park gates are closed and opened.
- Flowers (no more than two flowers per person) may be left on the site, and only at the statues.
- No signs or placards shall be attached, placed upon on steps or leaned against the flagpole, railing or the Gay Liberation Monument without approval from the Superintendent.
- Property left unattended for an extended period may be impounded for inspection, which may result in damage to the property.
- Items, including signs and pictures, cannot be attached to or otherwise left on park structures, including trees, except by permit. See also 36 CFR § 2. 1.
- Park quiet hours are established as between 8:00 p.m. 9:00 a.m.
- Media players, including radios, CD players, MP3 players, televisions, and computers, may only be used with headphones.
- Segway's or similar motorized devices cannot be used in the park, except by individuals with documented disabilities related to mobility.
- Bicycles and other items are prohibited from being attached to the fence and any other objects within the NPS property.
- Unmanned Aircrafts

These conditions have been established to protect park resources, ensure visitor safety, and promote the peaceful enjoyment of the park which is located in a congested, heavily trafficked, urban setting. Additionally, these conditions are designed to achieve the park's objective of commemorating the LGBT Civil Rights movement.

Closures:

The park is designated as closed to the following activities, for which a permit will not be issued:

- The park is closed between dusk and dawn, except by permit. When necessary to protect park visitors from unsafe conditions or to protect park resources, all or portions of the park will be closed on a temporary basis. Signs will be posted to announce such temporary closures.
- The park is designated as closed to the following activities, for which a permit will not be issued:
- Camping, as defined by 36 CFR 1.4(a) as the erecting of a tent or shelter or natural of natural or synthetic material, preparing a sleeping bag or other bedding material for use, parking of a motor vehicle, motor home or trailer, or mooring of a vessel for the apparent purpose of overnight occupancy.

- Audio Disturbances Quiet hours for the exterior of the building are in place from 8:00 p.m. to 9:00 a.m.
- Residing on Federal Lands
- Memorialization
- Construction of Buildings
- Scattering of cremated human remains
- Demonstrations of more than 25 people. See 36 CFR § 2.51 of this document for more information
- Kite flying, ball playing, flying disc ("Frisbee®") throwing, and similar recreational activities
- Explosives
- Still photography of security features or fixtures outside of the National Monument
- Aircraft Use
- Sacrificing or leaving animals or their remains
- Snowmobiles
- Skating, Skateboards and similar coasting vehicles
- Use of Motor Vehicles
- Unmanned Aircrafts
- Bicycles and E-Bikes Use

<u>Unmanned aircrafts:</u> Launching, landing, or operating an unmanned aircraft from or on lands and waters administered by the National Park Service within the boundaries of Stonewall National Monument is prohibited unless under a special use permit that specifically authorizes launching, landing or operating unmanned aircraft approved by the Associate Director, Visitor and Resource Protection (ADVRP).

<u>Definition</u>: The term "unmanned aircraft" means a device that is used or intended to be used for flight in the air without the possibility of direct human intervention from within or on the device, and the associated operational elements and components that are required for the pilot or system operator in command to operate or control the device (such as cameras, sensors, communication links.) This term includes all types of devices that meet this definition (e.g. model airplanes, quadcopters, drones) that are used for any purpose, including for recreation or commerce.

<u>E-Bikes</u>: There are no park roads, landscape, steps, landings and pedestrian walkways open to E-Bikes use by the general public within Stonewall National Monument and E-Bikes use is therefore prohibited. Use of E-Bikes after taking into consideration public health and safety, natural and cultural resource protection, and other management activities and objectives. This restriction is after taking into consideration public health and safety, natural and cultural resource protection, and other management activities and objectives. This restriction is in conjunction with New York State and New York City Bike Laws.

COVID-19 Mask Usage

When the COVID-19 Community Level is **LOW** or **MEDIUM** in the county or all the counties where the park is located based on data provided by the Centers for Disease Control and Prevention (CDC), individuals are not required to wear masks.

When the COVID-19 Community Level is **HIGH** in the county or all the counties where the park is located based on data provided by the CDC, all individuals over the age of two must wear masks, regardless of vaccination status, in all common areas and shared workspaces in buildings owned, leased, or otherwise controlled by the National Park Service, including, but not limited to, park visitor centers, restrooms, administrative offices, and gift shops

When the COVID-19 Community Level is **HIGH** in one or more, but not all, of the counties where the park is located based on data provided by the CDC, the superintendent will determine whether individuals are required to wear masks. The requirement, if any, will apply to all facilities within the park.

Masks must cover the nose and mouth and fit snugly around the nose and chin with no large gaps around the sides of the face. Masks not designed to be protective, masks with ventilation valves, and face shields do not meet the requirement.

Regardless of the COVID-19 Community Level, individuals may wear masks if they choose to do so. Where a state, local, tribal, or territorial government where the park is located imposes more protective mask-wearing requirements than those indicated by the COVID-19 Community Level, individuals must follow those more protective requirements within the park. More protective state, local, tribal, or territorial mask-wearing requirements are hereby adopted as federal requirements in all units of the National Park System located within that state, locality, area subject to a federally recognized Indian tribe's regulatory jurisdiction, or territory, regardless of a particular park's jurisdictional status.

These conditions have been established to protect park resources, ensure visitor safety. and promote the peaceful enjoyment of the park which is located in a congested, heavily trafficked, urban setting. These restrictions and conditions have been established to allow park visitors to exercise their First Amendment rights while also protecting the safety of visitors and demonstrators and ensuring proper ingress and egress to the park. These restrictions and conditions are necessary to facilitate the safe and proper management of the park area due to space restrictions located in a congested and heavily trafficked urban setting.

Enforcement

Violations of compendium actions are prohibited under 36 CFR 1.5(f). Violations of the terms and conditions of permits are prohibited under 36 CFR 1.6(g)(2) and may result in the suspension or revocation of the permit. Violations of mask-wearing requirements could also result in criminal penalties

<u>Carrying Capacity:</u> Superintendents are also authorized to modify, impose, or reimpose occupancy restrictions at any level relative to normal occupancy as appropriate. Such changes should be implemented and enforced by issuing administrative orders under 36 C.F.R. § 1.5; notifying the public of the specific restrictions, limitations, closures, etc.

The following capacity limits are set as a maximum. However, lower numbers may be determined to be necessary on a case-by-case basis depending on the nature of the activity, the arrangement and size of supporting infrastructure (stage, chairs, etc.) and other factors:

Normal Operations: The number of visitors in the following indoor locations may not exceed the maximum occupancy identified for each location.

Outdoor Location	Maximum Occupancy
Benches	55
Park Area Walkways	75

COVID Protocols: The number of visitors in the following indoor locations may not exceed the maximum

occupancy identified for each location.

Outdoor Location	Maximum Occupancy
Benches	14
Park Area Walkways	19

When necessary to protect park visitors from unsafe conditions or to protect park resources, all or portions of the park will be closed on a temporary basis. Signs will be posted to announce such temporary closures.

These conditions have been established to protect park resources, ensure visitor safety, and promote the peaceful enjoyment of the which is located in a congested, heavily trafficked, urban setting. Additionally, these conditions are designed to achieve the park's objectives of commemoration the LGBT Civil Rights movement. These closures are the minimum restrictions necessary to achieve such protection.

(a)(2) Filming Activities

The following types of filming activities may occur in areas open to the public *without* a permit and without advance notice to the NPS:

• Outdoor filming activities involving five persons or less and equipment that will be carried at all times, except for small tripods used to hold cameras.

The organizer of <u>any other type</u> of filming activity must provide written notice to the Superintendent at least 10 days prior to the start of the proposed activity. Based upon the information provided, the Superintendent may require the organizer to apply for and obtain a permit if necessary, to:

- maintain public health and safety;
- protect environmental or scenic values;
- protect natural or cultural resources;
- avoid conflict among visitor use activities.

If the Superintendent determines that the terms and conditions of a permit could not mitigate the concerns identified above in an acceptable manner, the Superintendent may deny a filming request without issuing a permit. Superintendent will provide the basis for denial in writing upon request.

The NPS will consider requests and process permit applications in a timely manner. Processing times will vary depending on the complexity of the proposed activity. If the organizer provides the required 10-day advance notice to the NPS and has not received a written response from the NPS that a permit is required prior to the first day of production, the proposed filming activities may occur without a permit.

The following are prohibited:

- (1) Engaging in a filming activity without providing advance notice to the Superintendent when required.
- (2) Engaging in a filming activity without a permit if the Superintendent has notified the organizer in writing that a permit is required.

- (3) Violating a term and condition of a permit issued under this action.
- (4) Engaging in a filming activity without a permit in an area that is closed to the public. This includes filming on park grounds during times in which the park is closed to the public.

II. 36 CFR §1.6 – ACTIVITIES THAT REQUIRE A PERMIT

Activities requiring a permit are listed above under <u>Public Use Limits</u> and throughout this document under the specific 36 CFR Section that authorizes or requires the issuance of a permit.

(b)Permit Application

Permit applications for Special Park Use permits are available at the park website: www.nps.gov/ston. The Superintendent will act upon a permit request within 10 days of receiving a complete and fully executed application. Accordingly, permit applications must be received at least 10 days before the anticipated activity. Permit applications must be accompanied by a non-refundable application fee of \$50 except for First Amendments requests.

(e)Permit terms and conditions

Permit applications must be accompanied by a non-refundable application fee. First Amendment rights demonstration activities are held nearby at the Flag Pole and do not require submission of an application fee.

Additional cost recovery, use and monitoring fees may be charged in accordance with established policy and procedures.

- (f) The following is a compilation of those activities for which a permit from the Superintendent is required: Activities related to Public Use Limits See 36 CFR § 1.5(d)
- §2.5 Research items and specimens
- §2.12 Audio Disturbances:
 - (a)(3) Operation of any type of portable motor or engine, or device powered by a portable motor or engine in non-developed areas
 - o (a)(4) Operation of a public address system in connection with a public gathering or special event for which a permit has been issued pursuant to §2.50 or §2.51
- §2.17 Aircraft & Air Delivery:
 - (a)(3) Delivery or retrieval of a person or object by parachute, helicopter or other airborne means
 - o (c)(1) Removal of a downed aircraft
- §2.37 Soliciting or demanding gifts, money goods or services (Pursuant to the terms and conditions of a permit issued under §2.50, §2.51 or §2.52)
- §2.50(a) Conduct a sports event, pageant, regatta, public spectator attraction, entertainment, ceremony, and similar events
- §2.51(a) Public assemblies, meetings, gatherings, demonstrations, parades and other public expressions of views 25 people. 1st Amendment assembly area is in front of the Flagpole

at the northeast portion of the site. (See attached map)

- §2.52 Sale or distribution of printed matter that is not solely commercial advertising.
- §2.62 Memorialization:
 - o (a) Erection of monuments (Requires approval from Regional Director)
 - (b) Scattering ashes from human cremation
- §4.11(a) Advertisements (Display, posting or distribution.)
- §5.3 Engaging in or soliciting any business (Requires a permit, contract or other written agreement with the United States or must be pursuant to special regulations).
- §5.5 Photography of vehicles, or other articles of commerce or models for the purpose of commercial advertising.
- §5.5 Operation of eating, drinking, or lodging establishments in park areas.

The following restrictions and/or conditions are in effect for the specific uses or activities noted:

III. GENERAL REGULATIONS

36CFR §2.1-PRESERVATION OF NATURAL. CULTURAL AND ARCHEOLOGICAL RESOURCES

(a)(5) Walking on, climbing, entering, ascending, descending, or traversing an archeological or cultural resource, monument, statue or sculpture is prohibited.

36 CFR §2.4 – WEAPONS, TRAPS, AND NETS

(a)(2)(i) Weapons, traps, or nets may only be carried, possessed or used at the following designated times and locations:

- Pursuant to 16 U.S.C. §§1a-7b (P.L. 111-24Section 512), park visitors may carry firearms in National parks, other than buildings if they are in compliance with federal, state, and local laws.
- Weapons cannot be used in the park except by authorized federal, state, or local law enforcement officers in the performance of their official duties. Pursuant to (e), Authorized Federal. State and local law enforcement officers.

Federal law prohibits the possession of a firearm or other dangerous weapon in this Federal facility unless specifically authorized. 18 USC 930(a) possession violations are subject to fine and/or imprisonment up to one year, while 18 USC 930(b) possession violations with intent to commit a crime are punishable by a fine and imprisonment up to five years. Federal facilities are defined as "buildings or parts thereof owned or leased by the federal government, where federal employees are regularly present for the purpose of performing their official duties." Federal facilities are marked with signs at public entrances.

36 CFR §2.5 - RESEARCH SPECIMENS

(a) Taking plants, fish, wildlife, rocks or minerals is prohibited except in accordance with other regulations of Chapter I of 36 CFR or pursuant to the terms and conditions of a specimen collection permit.

36 CFR §2.10 - CAMPING and FOOD STORAGE

- (a) Camping is allowed in the following designated sites or areas and is subject to the following established conditions:
 - Camping is prohibited throughout the park

36 CFR§2.11-PICNICKING

Picnicking is not authorized in Christopher Park. Picnicking is defined as but not limited to the spreading of blankets, tables, use of cooking utensils in a group setting and eaten in the open.

This does not apply to park visitors who bring a bag lunch to eat while sitting on the park benches.

36 CFR §2.12 - AUDIO DISTURBANCES

- (a)(2) Operating a power saw in developed areas is prohibited, except pursuant to the terms and conditions of a permit.
- (a)(4) Operating a public address system is prohibited, except in connection with a public gathering or special event for which a permit has been issued pursuant to §2.50 or §2.51.

36 CFR§2.13- FIRES

(a)(1) The lighting or maintaining of fires is prohibited.

36 CFR §2.14 - SANITATION and REFUSE

(a)(2) Using park refuse receptacles or facilities for dumping household, commercial or industrial refuse is prohibited.

36 CFR §2.15 - PETS

- Unleashed Pets are not allowed in any part of the park grounds except for service animals
- CFR 28 part 36: A public accommodation shall not require documentation, such as proof that the animal has been certified, trained, or licensed as a service animal.
- A service animal shall be under the control of its handler. A service animal shall have a harness, leash, or other tether, unless either the handler is unable because of disability to the use of a harness, leash, or other tether would interfere with the service animals safe, effective performance of work or tasks, in which case the service animal must be otherwise under the handler's control) e.g., voice control, signals or other effective means.
- (a)(3) Leaving a pet unattended and tied to an object is prohibited.
- (a)(5) Pet excrement must be disposed of in accordance with the following conditions:
 - Pet excrement must be removed immediately from anywhere in the park

36 CFR §2.20 - SKATING, SKATEBOARDS and SIMILAR DEVICES

Using roller skates, skateboards, roller skis, coasting vehicles, or similar devices is prohibited, except in the following designated areas is prohibited.

36 CFR §2.21 - SMOKING

(a) The following portions of the park, or all or portions of buildings, structures or facilities are closed to smoking as noted:

• Smoking is prohibited anywhere within the boundaries of Christopher Park.

These restrictions are based on a determination that smoking must be prohibited in the protection of park resources, reduce the risk of fire and protect the health of park visitors and staff. This restriction is conjunction with NYC Park Laws.

36 CFR §2.22 - PROPERTY

- (b)(1) Property determined to be left unattended for any period of time may be impounded. All property must remain under the direct control of its owner at all times.
- (b)(2) Unattended property that interferes with visitor safety, orderly management of the park area, or presents a threat to park resources may be impounded by the Superintendent at any time. Such property will be impounded for inspection. Inspection may be destructive.

36 CFR §2.35 -ALCOHOLIC BEVERAGES and CONTROLLED SUBSTANCES

(a)(3)(i) The following public use areas, portions of public use areas, and/or public facilities within the park are closed to consumption of alcoholic beverages, and/or to the possession of a bottle, can or other receptacle containing an alcoholic beverage that is open, or has been opened, or whose seal has been broken or the contents of which have been partially removed:

- All areas of Christopher Park at Stonewall National Monument are closed to the consumption of alcoholic beverages except by permit for special events.
- Consuming alcohol or possessing open containers of alcohol is also prohibited within 10 feet of pedestrian walkways, landscape and within 300 feet of visitor use facilities and buildings.
- These conditions are not applicable during authorized special events under permit

These closures are implemented following the determination made by the superintendent that allowing alcohol consumption and open container possession in these areas would be inappropriate. The Park's walkways should not be used as areas to consume or possess alcohol, rather they are for park visitors seeking to walk about and enter the Park area.

36 CFR §2.37 - NONCOMMERCIAL SOLICITING

Soliciting or demanding gifts, money, goods or services is prohibited except pursuant to the terms and conditions or a permit that has been issued under §2.50, §2.51, or §2.52.

36 CFR §2.38 - EXPLOSIVES

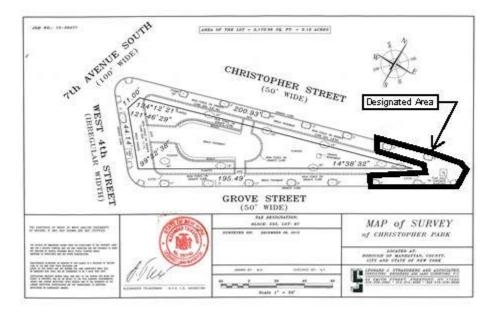
- (a) Using, possessing, storing, or transporting explosives, blasting agents or explosive materials is prohibited, except pursuant to the terms and conditions of a permit that has been issued under §2.50, §2.51, or §2.52.
- (b) Fireworks and firecrackers is prohibited, except pursuant to the terms and conditions of a permit that has been issued under §2.50, §2.51, or §2.52.

36 CFR §2.50 - SPECIAL EVENTS

(a) Entertainments, ceremonies, and similar events are allowed, provided there is a meaningful association between the park area and the events, and the observance contributes to visitor understanding of the significance of the park area, and a permit therefore has been issued by the superintendent.

36 CFR §2.51 -- DEMONSTRATIONS

- (b) . Demonstrations of 25 people or less are allowed within the park areas designated as available under paragraph (c)(2). Demonstrations of more than 25 people are allowed within designated park areas when the superintendent has issued a permit for the activity.
- (c)(2) The following locations are designated as available for demonstrations:
 - Flagpole at Christopher and Grove Streets. See map below.
 - The First Amendment area for the National Monument is located to the east of the north entrance. on the cement walkway. See map below.
 - The capacity of the area designated as available for demonstrations can safely accommodate 25 persons.
 - Only hand held signs/placards made of cardboard, poster board, plastic or cloth and not larger than 3 feet in width,4 feet in length, and 1/4 inch in thickness are allowed in the park. No supports are allowed for signs or placards.
 - Personal property larger than 22 inches by 14 inches by 9 nine inches is prohibited in the demonstration area. This restriction is based on the generally accepted airline carry-on standards.



These conditions have been established to allow park visitors to exercise their First Amendment rights while also protecting the safety of visitors and demonstrators. These conditions are designed to ensure that the park area can be safely travelled without obstructions to walkways that could result in injury and to facilitate the proper management of the park area which is located in a congested heavily trafficked, urban setting. These conditions are necessary to achieve the Park's objectives or protecting the safely of visitors.

36 CFR §2.52 -- SALE OR DISTRIBUTION OF PRINTED MATTER

(b) The sale or distribution of printed matter of 25 people or less are allowed within park areas designated as available under §2.51(c)(2). The sale or distribution of printed matter by more than 25 persons is allowed by permit within park areas designated as available under §2.51(c)(2). (see above) when the superintendent has issued a permit in advance.

36 CFR §2.61 – RESIDING ON FEDERAL LANDS

(a) Residing in park areas is prohibited except pursuant to the terms and conditions of a permit lease or contract.

36 CFR §2.62 - MEMORIALIZATION

- (a) The installation of a monument, memorial, tablet, structure, or other commemorative installation in a park area without the authorization of the Director is prohibited.
- (b) The scattering of human ashes from cremation is prohibited, except pursuant to the terms and conditions of a permit, or in the following areas and according to the following conditions:
- **(c)** Flowers (no more than two flowers per person) may be left on the site, and only near the Gay Liberation statue.

36 CFR §4.30 - BICYCLES

(a) & (b) Bicycle use is prohibited in all areas of Christopher Park. See also 36 CFR § 1.5 of this document.

36 CFR §5.1 – ADVERTISEMENTS

Commercial notices or advertisements shall not be displayed, posted, or distributed on federally owned or controlled lands within a park area unless prior written permission has been given by the Superintendent.

36 CFR §5.3 - BUSINESS OPERATIONS

Engaging in or soliciting any business in park areas, except in accordance with the provisions of a permit, contract, or other written agreement with the United States, except as such may be specifically authorized under special regulations applicable to a park area, is prohibited.

36 CFR §5.5 - COMMERCIAL PHOTOGRAPHY

Taking photographs of any vehicle or other articles of commerce or models for the purpose of commercial advertising without a written permit from the Superintendent is prohibited.

36 CFR §5.7 – CONSTRUCTION OF BUILDINGS OR OTHER FACILITIES

Such activities are prohibited, except in accordance with the provisions of a valid permit, contract, or other written agreement with the United States.