U.S. Department of the Interior National Park Service

Financial Assistance Notice of Funding Opportunity (NOFO)



NOFO Title

NOFO Number: Announcement Type: CFDA Number: Preservation of Japanese American Confinement Sites Grant Program P25AS00027 Initial 15.933

| Issue Date: | 09/11/2024 | | | |
|-----------------------|------------|-------|-------------------|--|
| Application Due Date: | 11/14/2024 | Time: | 5PM Mountain Time | |

Note: Per 2 CFR 1402.204 (f) Bureaus and offices must consider the timeliness of the application submission. Applications that are submitted beyond the announced deadline date must be removed from the review process.

| Program | Technical Contact: | Administration Contact: | |
|---------|--------------------------|-------------------------|-------------------------|
| Name | Justin Henderson | Name | Katie Gaertner |
| Phone | 303-842-4807 | Phone | 720-595-4942 |
| Email | Justin_Henderson@nps.gov | Email | _nps_jacsgrants@nps.gov |

| Table | of | Contents |
|-------|----|----------|
| | | |

| Section A: Program Description |
|--|
| Section B: Federal Award Information3 |
| Section C: Eligibility Information |
| 1. Eligible Applicants |
| 2. Eligible Sites |
| 3. Cost Sharing or Matching |
| 4. Other Administrative Requirements |
| Section D: Application and Submission Information9 |
| 1. Address to Request Application Package9 |
| 2. Contents and Form of Application Submission9 |
| 3. Unique Entity Identifier and System for Award Management (SAM) 14 |
| 4. Submission Dates and Times14 |
| 5. Intergovernmental Review |
| 6. Funding Restrictions |
| 7. Other Submission Requirements |
| Section E: Application Review Information16 |
| 1. Criteria |
| 2. Review and Selection Process |
| 3. Evaluation of Recipient Risk |
| 4. Anticipated Announcement and Federal Award Dates |
| Section F: Federal Award Administration Information |
| 1. Federal Award Notices |
| 2. Administrative and National Policy Requirements22 |
| 3. Reporting |
| Section G: Federal Awarding Agency Contacts |
| Section H: Other Information: |

Section A: Program Description

Legislative Authority: Preservation of Japanese American Confinement Sites (Public Law 109-441, 120 Stat. 3288): To provide for the preservation and interpretation of historic confinement sites where Japanese Americans were detained during World War II.

Assistance Listing (formerly CFDA) Number: 15.933

Federal Regulations: 2 C.F.R. § 200, 2 C.F.R. § 1402

Program Background, Objectives and Goals: The Japanese American Confinement Sites Grant Program provides financial assistance to organizations and entities working to preserve historic Japanese American confinement sites and their history, including: private nonprofit organizations; educational institutions; state, local, and tribal governments; and other public entities, for the preservation and interpretation of U.S. confinement sites where Japanese Americans were detained during World War II. The authorizing legislation for the Japanese American Confinement Sites Grant Program identifies up to \$38 million for the entire life of the grant program for projects to identify, research, evaluate, interpret, protect, restore, repair, and acquire historic confinement sites in order that present and future generations may learn and gain inspiration from these sites and that these sites will demonstrate the Nation's commitment to equal justice under the law (Public Law 109-441, 120 Stat. 3288; as amended by Public Law 111-88).

Projects funded through the Japanese American Confinement Sites Grant Program must benefit one or more historic Japanese American confinement sites. The term *historic confinement sites* is defined as the ten War Relocation Authority sites (Gila River, Granada, Heart Mountain, Jerome, Manzanar, Minidoka, Poston, Rohwer, Topaz, and Tule Lake), as well as other historically significant locations, as determined by the Secretary of the Interior, where Japanese Americans were detained during World War II. These sites are specifically identified in *Confinement and Ethnicity: An Overview of World War II Japanese American Relocation Sites*, published by the Department of the Interior, National Park Service, Western Archaeological and Conservation Center, in 1999. This document may be seen at

www.nps.gov/history/history/online books/anthropology74 and at other internet sites.

There are separate funding announcements for the Japanese American Confinement Sites (JACS) Grant Program (NOFO # - P25AS00027) and the Norman Y. Mineta Japanese American Confinement Education (JACE) grants (NOFO # - P25AS00026). Eligible organizations may submit a distinct project application to one or both funding announcements. Please review the eligible projects section to ensure you apply under the correct funding announcement opportunity number based on the type of project you are seeking funding for.

Section B: Federal Award Information

Estimated Total Funding: The amount of total funding available each fiscal year for this NOFO will be determined once final FY 2025 appropriations have been made. The National Park Service will issue awards subject to the availability of appropriated funds. This NOFO will be cancelled if FY 2025 appropriations are insufficient to support new awards.

Estimated Award Amount: You may request between \$5,000 to \$ 500,000 in federal share amount per application. If selected, multiple awards to one applicant may not exceed \$500,000 in total federal share received each grant cycle.

Maximum Award Amount: \$500,000

Minimum Award Amount: \$5,000

Anticipated Award Date: The National Park Service anticipates that the grant recipients and projects will be announced in late spring 2025. After an applicant's proposal is selected for award, the applicant will receive a letter from the Awarding Officer. This letter will detail the next steps in the awarding process. Once all clearances and reviews have been conducted, a grant agreement will be sent for signature. The period of performance will begin at that time.

Anticipated Term of the Agreement: Projects should be completed within an established grant period, generally within two years of funding. Agreements are not effective until fully executed with signature from the NPS Financial Assistance Awarding Officer (FAAO).

Prior to the expiration of the grant agreement, modifications may be proposed by either party and will become effective upon written approval of both parties.

Estimated Number of Agreements to be Awarded: (Approximately 20 awards)

Each activity or project under the grant agreement will be treated individually, with more detail provided in a scope of work and budget as proposed by the recipient organization and approved by the NPS.

Funding Instrument Type: Grant Agreement - A legal instrument of financial assistance between The National Park Service and a non-Federal entity that, consistent with 31 U.S.C. § 6302, 6304:

(1) Is used to enter into a relationship the principal purpose of which is to transfer anything of value from the Federal awarding agency to the non-Federal entity to carry out a public purpose authorized by a law of the United States (see 31 U.S.C. § 6101(3)); and not to acquire property or services for the Federal awarding agency's direct benefit or use.

(2) Is distinguished from a cooperative agreement in that it does not provide for substantial involvement between the Federal awarding agency or pass-through entity and the non-Federal entity in carrying out the activity contemplated by the Federal award.

Other Information: Applications for renewal or supplementation of existing projects <u>are not</u> eligible to compete with applications for new Federal awards.

Recipient Cost Share: Each grant requires a 2:1 Federal to non-Federal match; that is, to receive two dollars of Federal funds at least one dollar non-Federal match is required. Contributions for cost match must be made from non-Federal sources, which may include cash, in-kind contributions or services, materials/supplies/equipment, or *land. The non-Federal match may be raised and spent during the grant period; it does not have to be "in the bank" at the time of the application. (*Note: Land applies only to Jerome, Rohwer, Topaz and Honouliuli per

stipulations of Public Laws 109-441 and 111-88).

Section C: Eligibility Information

1. Eligible Applicants

Application Due Date: Applications must be <u>received</u> by Thursday, November 14, 2023, 5:00 MT, (Mountain Time). Note: this is <u>not</u> a postmark date.

Applicants are encouraged to submit the application well before the deadline. An applicant's failure to meet an eligibility criterion by the time of the application deadline will result in the application being excluded from consideration. This includes, but is not limited to, late and incomplete application packages.

In accordance with Public Law 109-441 (120 Stat. 3288), organizations and entities working to preserve historic Japanese American confinement sites and their history, including: State and local agencies, public or private nonprofit institutions/organizations, Federally recognized Indian tribal governments, State colleges and universities, public and private colleges and universities are eligible to apply. Non-Federal entities who are partnering with Federal agencies that own eligible historic resources may submit applications regarding the Federal property.

Individuals may not apply.

2. Eligible Sites

Projects funded through the Japanese American Confinement Sites Grant Program must benefit one or more historic Japanese American confinement sites. The term *historic confinement sites* is defined as the ten War Relocation Authority sites (Gila River, Granada, Heart Mountain, Jerome, Manzanar, Minidoka, Poston, Rohwer, Topaz, and Tule Lake), as well as other historically significant locations, as determined by the Secretary of the Interior, where Japanese Americans were detained during World War II. These sites are specifically identified in *Confinement and Ethnicity: An Overview of World War II Japanese American Relocation Sites*, published by the Department of the Interior, National Park Service, Western Archaeological and Conservation Center, in 1999. This document may be seen at www.nps.gov/history/history/online books/anthropology74 and at other internet sites.

Confinement Sites Eligible for Funding:

War Relocation Authority

Gila River, Arizona Granada, Colorado Heart Mountain, Wyoming Jerome, Arkansas Manzanar, California Minidoka, Idaho Poston, Arizona Rohwer, Arkansas Topaz, Utah Tule Lake, California

Citizen Isolation Centers

Moab, Utah Leupp, Arizona

Additional War Relocation Authority Facilities

Antelope Springs, Utah Cow Creek, Death Valley, California Tulelake, California

Assembly Centers and Sites

Bainbridge Island/Eagledale Ferry Dock, Washington Fresno, California Marysville, California Mayer, Arizona Merced, California Pinedale, California Pomona, California Portland, Oregon Puyallup, Washington Sacramento, California Salinas, California Santa Anita, California Stockton, California Tanforan, California Tulare, California Turlock, California

Department of Justice Facilities Temporary Detention Stations:

Angel Island, California Cincinnati, Ohio East Boston, Massachusetts

Ellis Island, New York San Pedro, California Seattle, Washington

Internment Camps:

Crystal City Internment Center, Texas Kenedy Internment Center, Texas Kooskia Work Camp, Idaho Fort Lincoln, North Dakota Fort Missoula, Montana Fort Stanton, New Mexico Santa Fe, New Mexico Seagoville, Texas Sharp Park, California Tuna Canyon, California

U.S. Army Facilities

Camp Florence, Arizona Camp Forrest, Tennessee Camp Livingston, Louisiana Camp Lordsburg, New Mexico Camp McCoy, Wisconsin Fort Meade, Maryland Fort Richardson, Alaska Fort Sam Houston, Texas Fort Sill, Oklahoma Haiku Camp, Maui, Hawaii Honouliuli, Hawaii Sand Island, Hawaii Kalaheo Stockade, Kauai, Hawaii Stringtown, Oklahoma

Federal Bureau of Prisons

Catalina Federal Honor Camp, Arizona Leavenworth Federal Penitentiary, Kansas McNeil Island Federal Penitentiary, Washington

Eligible Projects

The types of projects eligible for funding from the Japanese American Confinement Sites Grant Program include the following categories:

- Capital projects: including construction of new interpretive centers, restrooms and interpretive trails.
- Documentation: including identification, research, and evaluation of historic confinement sites; projects may include archeological surveys, National Register of Historic Places nominations, and National Historic Landmark nominations.
- Oral history interviews: including recording, transcribing, digitally processing and sharing the interviews.
- Interpretation and education related to historic confinement sites: projects may include wayside exhibits, creative arts and educational curricula.
- Preservation of confinement sites and related historic resources: projects may include stabilization, rehabilitation, restoration, acquisition, relocation of historic buildings and structures to their original locations, reconstruction of key structures, and collections conservation.
- Planning projects: such as interpretive plans for new exhibits and programs, land use plans, and resource management plans.
- Non-Federal real property acquisition: allowed only with the owner's written permission at **only** Heart Mountain, Honouliuli, Jerome, Rohwer, and Topaz, per stipulations of Public Laws 109-441 and 111-88.

The Japanese American Confinement Sites Grant Program does not provide funding for:

- Projects that have already been completed
- Establishment of Friends groups
- Fundraising or the formulation of fundraising plans
- Lobbying
- Long-term maintenance, operations, or curatorial work beyond the grant period
- Organizational operations/permanent staff positions
- Land acquisition at sites other than: Heart Mountain, Honouliuli, Jerome, Rohwer, and Topaz.

3. Cost Sharing or Matching

In accordance with Public Law 109-441 (120 Stat. 3288), each grant requires a 2:1 Federal to non-Federal match; that is, to receive two dollars of Federal funds at least one dollar non-Federal match is required to be eligible for an award under this Notice of Funding Opportunity. Eligible non-Federal sources of contributions must be in accordance with 2 C.F.R. § 200.306 and may include: cash, in-kind contributions or services, or materials/supplies/equipment, or *land. The non-Federal match may be raised and spent during the grant period; it does not have to be "in the bank" at the time of the application. (*Note: Land applies only to Jerome, Rohwer, Topaz and Honouliuli per stipulations of Public Laws 109-441 and 111-88.)

The non-Federal match must be identified in the required **Application Package** documents (see Section D: Application and Submission Information).

The required non-Federal match will be considered in the evaluation of applications in accordance with Section E. Application Review Information.

4. Other Administrative Requirements

Each applicant may submit up to three JACS grant applications annually (for three separate projects), but each applicant can receive only two JACS grants per fiscal year grant cycle.

Excluded Parties: NPS conducts a review of the SAM.gov Exclusions database for all applicant entities and their key project personnel prior to award. The NPS cannot award funds to entities or their key project personnel identified in the SAM.gov Exclusions database as ineligible, prohibited/restricted or otherwise excluded from receiving Federal contracts, certain subcontracts, and certain Federal assistance and benefits, as their ineligibility condition applies to this Federal program.

Foreign Entities or Projects: This program does not provide funding to foreign entities or for projects conducted outside the United States.

Section D: Application and Submission Information

1. Address to Request Application Package

An Application Package has been included with this Notice of Funding Opportunity for your convenience, found in Appendix A. All application materials are also available on the Japanese American Confinement Sites Grant Program website at: https://www.nps.gov/jacs/application.html.

PLEASE NOTE: APPLICATIONS FOR THIS ANNOUNCEMENT WILL <u>NOT</u> BE SUBMITTED ELECTRONICALLY THROUGH GRANTS.GOV. SUBMISSION INFORMATION IS POSTED IN SECTION 7 (OTHER SUBMISSION REQUIREMENTS), BELOW.

- A complete **Application Package** must include:
 - ✓ Signed SF-424 Application for Federal Assistance (required)
 - Project Narrative (required)
 - ✓ Completed SF-424A or SF-424C Budget Information (Non-Construction or Construction Programs) (required)
 - ✓ Budget Justification to Support the SF-424A or SF-424C (required)
 - ✓ Signed SF-424B (Non-Construction Programs) or SF-424D (Construction Programs) Assurances (required)
 - ✓ Indirect Cost Rate Agreement or Proposal, if applicable
 - ✓ Signed SF-LLL, Disclosure of Lobbying Activities, if applicable
 - ✓ Proof of applicant's governmental, nonprofit or institutional status (required)
 - ✓ Statement of Overlap (**required**)
 - ✓ Letter from owner and/or participating organization giving consent, if applicable
 - ✓ Letters of Support, if applicable
 - ✓ Supplemental Information, if applicable

2. Contents and Form of Application Submission

You must complete the mandatory forms and any applicable optional forms, in accordance with the instructions below, as required by this Notice of Funding Opportunity. Do not include any proprietary or personally identifiable information. A complete application must include:

• <u>Signed Standard Form 424 (SF-424)</u> (REQUIRED) – Application for Federal Assistance. Complete this form as much as possible with all applicable information. Electronic signature is acceptable.

• <u>Project Narrative</u> (REQUIRED) – The proposal is a narrative description that should specifically address each of the review criteria (see Section E: Application Review Information). The Project Narrative may be submitted on the optional "Project Narrative" template in the Application Package in Appendix B (also available on the Japanese American Confinement Sites Grant Program website), or in another format of your choosing, such as a word-processing document. It is highly recommended that applicants use the provided Project Narrative template. However, if using another format, the maximum page length is 9 pages. Project Narratives that are longer than 9

pages will not be reviewed (see additional specifications below). Recommended page lengths for Project Narrative sections are given below.

The Project Narrative must specifically address each of the review criteria listed below (also see Section E. Application Review Information). It is <u>HIGHLY</u> recommended that the Project Narrative have sections labeled as follows: Project Information, Project Summary, Project Need, Project Impact, Project Feasibility, Project Sustainability, Project Support, and Sources of the Non-Federal Cost Match.

The Project Narrative must be no longer than 9 pages, use no smaller than font size 11, and have minimum 1/2-inch page margins. The Project Narrative must include the following:

- 1. Project Information (recommended length: ¹/₂ to 1 page)
 - a. Project Name
 - b. Project Type (select only one: Capital Project, Documentation, Oral History, Preservation, Interpretation & Education, Planning, or Real Property Acquisition). Note that property acquisition is limited to Heart Mountain, Honouliuli, Jerome, Rohwer, and Topaz, as stipulated by Public Laws 109-441 and 111-88.
 - c. Brief Summary of Project (limit to 2 sentences)
 - d. Confinement Site(s) that will benefit from project, and the location of those Confinement Site(s) (include the City, County, State, and Zip Code)
 - e. Contact Information, including name, phone number and email address of the Authorizing Official and Project Director (if different from Authorizing Official).
- 2. Project Summary (recommended length: 1 page): Briefly summarize the proposed project, listing all key activities and project deliverables to be supported by this grant and the non-Federal match.
- 3. Project Need (recommended length: 1 page): Problem Statement and Desired Outcome
 - a. What is the critical problem that needs to be addressed?
 - b. What is the desired outcome of the project, and how will it address the critical problem (identified above) with an appropriate solution? (*For example, explain how the project will preserve a threatened resource or improve the interpretation of the confinement site experience.*)
- 4. Project Impact (recommended length: 1 page)
 - a. What impact(s) will the project have on the interpretation and/or preservation of the confinement site experience and what audience(s) will the project reach? How widespread will the impact be and how will the project be publicized and shared with others?
 - b. Public Law 109-441 (120 STAT 3288) the grant program's authorizing legislation states that the program was created for the purpose of identifying, researching, evaluating, interpreting, protecting, restoring, repairing, and acquiring historic confinement sites <u>in order that present</u>

and future generations may learn and gain inspiration from these sites and that these sites will demonstrate the Nation's commitment to equal justice under the law. How will this project meet that purpose, particularly the sections underlined above? Explain how these messages will be conveyed to and shared with the public.

- 5. Project Feasibility (recommended length: 2 pages): Describe the ability to successfully complete the project.
 - a. How is the project budget reasonable? (*Explain how the Federal funds and non-Federal match will be used, and demonstrate how this use of funds is allowable, reasonable, and directly relevant to the project. Explain your plan for providing the non-Federal match*).
 - b. Do the selected personnel have the qualifications and ability to complete the project in a timely and professional manner? (*List key personnel and briefly describe their qualifications. If personnel have not been selected, describe the qualifications you will require. Film projects* <u>must</u> *include a sample of previous work by the filmmaker. This sample must be submitted with the application package. If submitting an application by mail, the applicant must provide a playable DVD. If submitting the application by email, the applicant must provide an active, online web link to the sample footage. Sample footage should be no more than 5-10 consecutive minutes in length.*)
 - c. How will the project be effectively managed and completed? (For example, explain any pre-project planning or research that has been completed, such as a Historic Structures Report. Describe methodologies, procedures and proposed actions. Provide a timeline for completion, including each major activity and the final deadline date. Projects must be completed within an established grant period, generally within two years of funding.)
- 6. Project Sustainability (recommended length: 1 page): Describe the ability for long-term maintenance, operation, distribution, and/or follow-up of the project.
 - a. How will the project be sustained over time? (*Demonstrate that you have the ability for the long-term maintenance, operation, distribution and/or follow-up of the project. For example, for construction projects, describe the plan for long-term management, maintenance, and operations of the building. For preservation projects, explain how your organization will ensure continued maintenance of the historic property or collection. For non-construction projects, describe how your organization will meet the long-term objectives of the project, disseminate project results and/or follow up on planned subsequent phases of the project.)*
- 7. Project Support (recommended length: ¹/₂ page)
 - a. How much support and participation does the project have from former incarcerees, stakeholders, and/or the public? (*Letters of support are shared with the Japanese American Confinement Sites Grant Program Review Panel. Letters should demonstrate a strong level of support and/or a commitment of resources to the project, either through cash*

funding, in-kind support, public participation or continued involvement during and after completion of the project.)

- 8. Sources of Non-Federal Cost Match (recommended length: ¹/₂ to 1 page)
 - a. A 2:1 Federal to non-Federal match is required. Please list the **secured** sources and amounts of the required non-Federal cost match, which can be cash, supplies/materials/equipment, *land or in-kind services. Federal funds may not be used for the match. If the match is **not yet secured**, please list the planned sources and amounts. (*Note: Land applies only to Jerome, Rohwer, Topaz and Honouliuli per stipulations of Public Laws 109-441 and 111-88.)
- <u>Standard Form 424A (SF-424A)</u> (REQUIRED) Budget Information, Non-Construction Projects or Standard Form 424C (SF-424C) –Budget Information, Construction Projects
- <u>Budget Justification to support the SF-424A or SF-424C (REQUIRED)</u> A detailed Budget Justification is required noting all cost categories, cost item descriptions, quantities, costs per unit, and resultant calculations. The Budget Justification may be submitted on the optional "Budget Justification" template (Excel) in the Application Package in Appendix B, or in another format of your choosing. It is strongly recommended that applicants use the provided "Budget Justification" template.
- <u>Standard Form 424B (SF-424B) Assurances, Non-Construction Programs or</u> <u>Standard Form 424D (SF-424D) – Assurances, Construction Programs</u> (REQUIRED) The applicable Assurances form must be signed and submitted with your application package.
- <u>Proof of Applicant's governmental, non-profit, or institutional status</u> (REQUIRED) Examples include: an official document identifying the applicant as a unit of state, tribal, or local government or other tax-exempt multipurpose organization (if prepared specifically for this application, the certification must be on the parent organization letterhead and certified by an official of the parent organization); or a copy of the Federal IRS letter indicating the applicant's eligibility for nonprofit 501 (c) 3 status under the applicable provisions of the Internal Revenue Code of 1954, as amended.

• <u>Statement of Overlap (REQUIRED)</u>

All applicants must provide a statement to identify whether or not any overlap exists between the proposed project and any other active or anticipated projects in terms of activities, costs, or time commitment of key personnel. If any overlap exists, applicants must provide a description of the overlap in their application. Applicants must also state whether the application submitted for consideration under this program is/is not in any way duplicative of any application that was submitted for funding consideration to any other potential funding source (Federal or non-Federal). If such a circumstance exists, applicants must detail when the other duplicative proposal(s) were submitted, to whom (entity name and program), and when funding decisions are expected to be announced. If at any time a proposal is awarded funds that would be duplicative of the funding requested from NPS, the applicant must immediately notify the NPS point of contact. • <u>Standard Form LLL (AS APPLICABLE)</u> - Disclosure of Lobbying Activities In accordance with 43 C.F.R. § 18 and 31 U.S.C. § 1352 this form must be completed and signed if the amount of the Federal award is anticipated to exceed \$100,000.

• Indirect Costs (AS APPLICABLE)

If your proposed budget includes indirect costs, the rate as proposed must meet the requirements of 2 CFR Part 200, Section 200.414 and 2 CFR Part 200, Appendix III through Appendix VII as applicable. A negotiated indirect cost rate agreement must be provided with your proposal. Proposals that fail to document their indirect costs will have those costs disallowed. Entities without a Federally-approved indirect rate agreement may elect to use a rate of 10% of modified total direct costs.

• Letter from owner and/or participating organization giving consent (AS APPLICABLE) If the applicant does not own the historic property (where work will be conducted) or collection, you must attach a letter from the owner giving consent to the applicant to undertake work on the property or collection for this specific project.

If the applicant requires the approval of another participating organization (for example, permission to attend a pilgrimage event or work with artifacts in a collection), please attach a letter of support from that organization giving consent to the applicant for this specific project.

• <u>Supplemental Information</u> (AS APPLICABLE)

Supplemental information, such as architectural concepts and exhibit designs, may be submitted, but is not required. If supplemental information is submitted, it **must** be included with the grant application package and will not be considered if sent separately. Any supplemental information submitted in an electronic format **must** be sent as a PDF and must be directly pertinent to the project proposal.

Please note that application materials, including supplemental information, will <u>not</u> be returned. All application materials, including photographs, become the property of the National Park Service and may be reproduced by the National Park Service or its partner organizations without permission; appropriate credit will be given for any such use. Applicants should maintain original copies of their application materials for their personal records.

If selected for award, NPS reserves the right to request additional or clarifying information for any reason deemed necessary, including, but not limited to:

- (a) Other budget information
- (b) Financial capability
- (c) Evaluation of risk

(d) Name and phone number of the Designated Responsible Employee for complying with national policies prohibiting discrimination (See 43 C.F.R. § 17)

(e) Letter(s) of Consent

3. Unique Entity Identifier and System for Award Management

(SAM) Each applicant (unless exempt under 2 CFR §25.110) is required

to: (a) Be registered in SAM before submitting its application;

(b) Provide a valid unique entity identifier in its application (currently a DUNS number);(c) Continue to maintain an active SAM registration with current information at all times during which it has an active Federal award, application, or plan under consideration by a Federal awarding agency.

Registration processes for SAM can be found at https://www.sam.gov

A financial assistance agreement will not be made with an applicant until the applicant has complied with all applicable unique entity identifier and SAM requirements. If an applicant has not fully complied with the requirements by the time that an agreement is ready for award, a determination may be made that the applicant is not qualified to receive a Federal award. That determination may be used as a basis for making a Federal award to another applicant.

4. Submission Dates and Times

Applicants are held responsible for their proposals being submitted to the National Park Service.

Applications must be <u>received</u> by Thursday, November 14, 2024, 5:00 PM, (Mountain Time). Note: this is <u>not</u> a postmark date.

Applicants are encouraged to submit the application well before the deadline. Application preparation time may take several weeks, so please start the application process as soon as possible. Applications received after the deadline will <u>not</u> be reviewed or considered for award. If it is determined that a proposal was not considered due to lateness, the applicant will be notified during the selection process.

5. Intergovernmental Review

This funding opportunity is not subject to Executive Order (EO) 12372 "Intergovernmental Review of Federal Programs." Applicants subject to EO 12372 must contact their State's Single Point of Contact (SPOC) to find out about and comply with the State's process. The names and addresses of the SPOC's are listed in the OMB's home page at: http://www.whitehouse.gov/omb/grants_spoc/

6. Funding Restrictions

Costs incurred by the applicant prior to the start date of the period of performance of a signed Federal award are only allowable with written approval by a Financial Assistance Awarding Officer.

7. Other Submission Requirements

Complete applications must be submitted to the National Park Service by the deadline identified in paragraph 4 above, via one of the addresses listed below. Applications submitted by other means or not received by the deadline will not be considered.

Where to Submit:

Complete Application Packages must be submitted to the National Park Service by the deadline via one of the addresses listed below:

Email Submission: nps jacsgrants@nps.gov

*Please note, if submitting your application through the email submission inbox, full applications must <u>not</u> exceed 25 megabytes of data.

Postal Service Delivery:

National Park Service ATTN: Justin Henderson P.O. Box 25287 Denver, CO 80225-0287

Express Delivery:

National Park Service ATTN: Justin Henderson 1 Denver Federal Center Building 50 Denver, CO 80225

In the event the applicant experiences technical difficulties with submitting their application, please contact Katie Gaertner by phone at 720-595-4942 or email at: nps_jacsgrants@nps.gov.

START THIS PROCESS EARLY DON'T DELAY!

Section E: Application Review Information

1. Criteria

NPS will evaluate and consider only those applications that separately address each of the merit review criteria. Each applicant is required to provide a detailed narrative, in accordance with Section D.2 (Application and Submission Information) listed above, of the following criteria elements. It is HIGHLY recommended that the project narrative has sections labeled as follows:

| Criterion A: PROJ Outcome) | ECT NEED (Problem Statement and Desired | |
|-------------------------------|--|--|
| Ai. A critical probl | em exists and needs to be addressed. | Total Points: 15 |
| 15 | The application clearly identifies a critical pr major features of a historic resource and/or a the interpretation of the confinement site exp urgently needed to address the problem, and grant period (1-2 years) will result in the los opportunity and/or historic resource(s). | addresses major gaps in perience. Project is delaying it beyond this |
| 7 | The problem is critical, but does not involve resource(s) or the most important interpretiv confinement site experience. The problem de addressed within this grant period (1-2 years | ve aspects of the oes not need to be s). |
| 1 | Although there is a problem, it is not critical. | |

| Criterion A. PROJEC Outcome) | T NEED (Problem Statement and Desired | |
|---------------------------------|--|--|
| | ome is identified and the project addresses the Total Points: 15 an appropriate solution. | |
| 15 | The desired outcome is clearly identified and the project directly addresses the critical problem identified in A-i with an appropriate solution, and: a. The project will result in significant improvement and/or the preservation of the site resource(s), and encompasses major features of the resource(s). If the resource has a new use, it is an appropriate and sensitive adaptive reuse in keeping with the property's historic character and/or the overall preservation and interpretation of the site resource(s). | |
| | | |
| | OR | |
| | b. The project will significantly improve the interpretation or documentation of the confinement site experience and/or resource(s). The project will result in a major new interpretation of stories connected to the incarceration experience and/or resource(s), or will make previously unavailable or unknown primary source material(s) | |

| | available to the public, and will deliver an important message that |
|---|--|
| | will greatly enhance understanding of the national story of the |
| | Japanese American incarceration. |
| 7 | The desired outcome is identified and the proposed project adequately addresses the critical problem identified in A-i with an appropriate solution, and: |
| | a. The project will improve or preserve the historic resource(s), but not in a major or significant way. While the project is beneficial, it does not address the most significant or major resource problems. |
| | OR |
| | b. The project will improve the education/interpretation or documentation of the confinement site experience and/or resource(s). |
| | While the project is beneficial, it will not result in a major new interpretation of stories connected to the incarceration experience |
| | and/or site resource(s), or will not make previously unavailable or unknown primary source material(s) available to the public. However, it will be of benefit to visitors. |
| 1 | The proposed project only minimally addresses the critical problem. |

| Criterion B. PROJECT IMPACT | | | |
|---|--|--|--|
| Bi. The project will have an impact(s) on the interpretation and/orTotal Points: 10 | | | |
| | finement site experience and will reach an | | |
| | impact(s) will be widespread and the project | | |
| will be publicized and | | | |
| 10 | The project will be one of the "signature projects" of the Japanese | | |
| | American Confinement Sites Grant Program. The project will have a | | |
| | significant and powerful national impact on the interpretation and/or | | |
| | preservation of the confinement site experience. The project is | | |
| | compelling and will capture the attention of a national audience and | | |
| | the national media. The application clearly states that the project will | | |
| | be publicized nationally and shared with others. | | |
| 5 | The project will have a moderate and/or regional impact on the | | |
| | interpretation and/or preservation of the confinement site experience. | | |
| | The project will primarily capture the attention of groups already | | |
| | knowledgeable about the confinement site experience. | | |
| 1 | The project will have a minimal and/or local impact on the | | |
| | interpretation and/or preservation of the confinement site experience. | | |

| Criterion B. PROJECT | ГІМРАСТ | | |
|-----------------------------|--|------------|--|
| Bii. Public Law 109-44 | 41 (120 STAT 3288) – the grant program's Total I | Points: 10 | |
| authorizing legislation | – states that the program was created "for the | | |
| purpose of identifying, | researching, evaluating, interpreting, | | |
| • • • • • • • • | epairing, and acquiring historic confinement | | |
| | ent and future generations may learn and gain | | |
| | sites and that these sites will demonstrate the | | |
| | to equal justice under the law." The project | | |
| | e grant program's authorizing legislation, and | | |
| | essages will be conveyed and shared with the | | |
| public. | 1 | | |
| 10 | The project will be of great benefit in helping present and fu | | |
| | generations learn and gain inspiration from the confinement | | |
| | experience. The project is a strong demonstration of the nati | | |
| | commitment to equal justice under the law. The project clearly | | |
| | outlines how these messages will be conveyed to the public. | | |
| 5 | The project will increase public awareness and understanding | | |
| | Japanese American World War II confinement site experie | | |
| | project demonstrates the nation's commitment to equal justi | | |
| | the law. The project implies how these messages will be conv | veyed to | |
| | the public, but does not provide clear statements. | | |
| 1 | The project only minimally increases public awareness and | | |
| | understanding. | | |

| Criterion C. PROJECT FEASIBILITY (The applicant has the ability to successfully complete the project | | |
|---|---|---|
| Ci. The project budget | | Total Points: 10 |
| 10 | The grant application budget is comprehensive clearly documents the Federal and non-Federal realistic plan for acquiring non-Federal match. allowable, reasonable, and directly relevant to t budget reflects competitive sourcing and reason | match and includes a All budget items are he project. The |
| 5 | comparisons. The grant application budget presents basic info documentation of Federal and non-Federal mate generally appropriate, although there are some of inadequacies in terms of appropriateness, techn applicability. | ch. Budget items are questions and possible |
| 1 | The grant application budget minimally present including documentation of Federal and non-Fe budget items may not be appropriate and there regarding technical soundness and applicability | ederal match. Some are major questions |

| Criterion C. PROJECT FEASIBILITY: The applicant has the ability to successfully complete the project. | | | |
|---|--|---|--|
| - | l have the qualifications and ability to n a timely and professional manner. | Total Points: 10 | |
| 10 | Key personnel are in place and have clearly det and qualifications to manage the project and/or based on the successful management of project scale. If all key personnel have not been select selected persons (including contractors and con of the qualifications and professional expertise successfully complete the project. | r undertake the work s of similar scope and red, it is clear that the usultants) will have all | |
| 5 | Key personnel are in place and have adequately ability and qualifications to manage the project work. If all key personnel have not been select selected persons (including contractors and cor adequate qualifications and professional expert complete the project. | and/or undertake the ed, it is clear that the nsultants) will have | |
| 1 | Key personnel are selected, and have minimal undertake the work. If key personnel are not se that the selected persons will have the needed of successfully complete the project. | elected, it is not clear | |

| complete the project | | |
|------------------------|--|---|
| Ciii. The project will | be effectively managed and completed. | Total Points: 10 |
| 10 | The applicant has a clear understanding of the presearch that is needed to successfully complete planning and research have been completed, and foundation for the successful completion of the activities and products are clearly defined, and procedures, and proposed actions are technicall to the highest standards and all applicable laws reasonable, and describes each major activity w completion and its costs. Overall, the applicant strong ability to accomplish all the project object period. | e the project. Pre- ad will provide a solid project. Project the methodologies, ly sound, and adhere . The timeline is with a schedule for its t demonstrates a very |
| 5 | While all of the pre-project planning, research not been completed, it will be fully and adequa to project activity, and will provide a solid four successful completion of the project. The appli ability to complete the project in a timely and p Methodologies, procedures, and proposed action sound, although there may be some inadequaci reasonable. | tely completed prior ndation for the cant demonstrates an professional manner. ons are generally |

| 1 | Little or no pre-project planning or research has been completed, and |
|---|---|
| | it is not clear that there are plans to complete adequate planning and |
| | research. The timeline is not well-described, nor reasonable, and it is |
| | unclear that the project will be successfully completed within the |
| | grant period. |

| Criterion D. PROJECT SUSTAINABILITY | | |
|-------------------------------------|--|--|
| 1 0 | sustained over time. The applicantTotal Points: 10y for long term maintenance, operation,Image: subscript of the project. | |
| 10 | The applicant strongly demonstrates the organizational capacity (staff and resources) and/or financial capability to sustain the project over the long term. Regarding construction and preservation projects, the applicant has a very clear and well-developed plan for the long-term management, maintenance, and operations of the property. For non- construction/non-preservation projects, it is clear that the applicant has a strong ability to meet the long-term objectives of the project, will widely disseminate projects results, and/or will follow up on planned subsequent phases of the project. The applicant has a long track record of sustaining similar projects. | |
| 5 | Long-term sustainability and/or project follow-up is reasonably ensured. The applicant does not have a long track record regarding similar projects, but appears to have sufficient organizational and financial capacity to sustain the project over the long term. | |
| 1 | The sustainability of the project is only minimally ensured. | |

| Criterion E. PROJECT SUPPORT | | |
|------------------------------|--|-------------------------|
| E. The project has sup | port and participation from former | Total Points: 10 |
| incarcerees, stakeholde | rs, and/or the public. | |
| 10 | The project has very strong support from former in | ncarcerees, |
| | stakeholders, and the public, and the proposal incl | udes numerous |
| | letters of support from key partners and supporters | . There will be a |
| | very high level of public participation and involve | ment during and |
| | after the project is completed. | |
| 5 | Letters of support have been submitted, and the pr | oposal |
| | demonstrates that there will be public involvement | in the project. |
| 1 | The project will have little, if any, public support a | nd/or |
| | involvement. | |

2. Review and Selection Process

a. Initial Review

Prior to conducting the comprehensive merit review, an initial review will be performed to determine whether: (1) the Applicant is eligible for an award; (2) the information required by the NOFO has been submitted; (3) all mandatory requirements of the NOFO are satisfied; and (4) the proposed project is responsive to the program objectives of the NOFO (program determination). If an applicant fails to meet the requirements or objectives of the NOFO, or does not provide sufficient information for review, the applicant will be considered non-responsive and eliminated from further review.

b. Comprehensive Merit Review

The Japanese American Confinement Sites Grant Program Review Panel, a panel of Federal agency experts representing applicable preservation, history, education, and conservation disciplines, will review and evaluate all eligible applications based on the criteria listed above.

The Review Panel will score criteria Ai. and A ii. on a 0-15 point scale and will score criteria B through F on a 0-10 point scale. See above tables for the guidelines the Review Panel will use to assign appropriate scores.

All applications for funding will be considered using the criteria outlined above. In order to comply with the new financial assistance regulations, 2 CFR 200 "Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards," past performance information will be recognized during the selection process.

A summary of the review panel comments will be provided to the applicant if requested.

c. Selection

The Japanese American Confinement Sites Grant Program Review Panel will consider the merit review, as well as the amount of funds available and the following program policy factors when making recommendations for funding:

- 1. Geographic distribution
- 2. Representation of the full spectrum of major elements of the national story of the Japanese American incarceration
- 3. Equitable funding to a range of small, medium and large projects and/or organizations

The Review Panel will provide recommendations to the Secretary of the Interior for final project selection. The Secretary of the Interior will select the successful proposals.

d. Discussions and Award

The Government may enter into discussions with a selected applicant for any reason deemed necessary, including, but not limited to: (1) only a portion of the application is selected for award; (2) the Government needs additional information to determine that the recipient is capable of complying with the requirements of DOI Financial Assistance Regulations, and/or

(3) additional specific terms and conditions are required. Failure to satisfactorily resolve the issues identified by the Government may preclude award to the applicant.

3. Evaluation of Recipient Risk

In accordance with 2 C.F.R. § 200.205, applications selected for funding will be subject to a pre-award risk assessment, which may include a review of information contained within the applicant's proposal, past audits, Federal Awardee Performance and Integrity Information System (FAPIIS), and/or past performance on previous Federal financial assistance awards. Negative information that leads to a recipient being designated as "Medium Risk" or "High Risk" may result in specific conditions, as identified in 2 C.F.R. § 200.207, being incorporated into the final award.

4. Anticipated Announcement and Federal Award Dates

Estimated date of Federal Award: June 2025

Estimated date notifying successful and unsuccessful applicants: Spring 2025

Section F: Federal Award Administration Information

1. Federal Award Notices

Upon being selected for the award, successful applicants will receive a notification of the selection of their application for funding. A notice of selection is not an authorization to begin performance on an agreement. This notice will detail the next steps in the awarding process. Once all clearances and reviews have been conducted, a grant agreement will be sent for signature.

Work cannot begin before the non-Federal entity receives a fully executed copy of the grant agreement which contains the signature of the Financial Assistance Awarding Officer. Any pre-award costs incurred prior to the receipt of a signed agreement or written notice signed by a Financial Assistance Awarding Officer authorizing pre-award costs, is at the applicant's own risk. A signed grant agreement signed by a Financial Assistance Awarding Officer is the only authorizing document to begin performance.

Organizations whose applications have not been selected will be advised as promptly as possible.

2. Administrative and National Policy Requirements

See the "<u>DOI Standard Terms and Conditions</u>" for the administrative and national policy requirements applicable to DOI awards.

Data Availability

Per the Financial Assistance Interior Regulation (FAIR), <u>2 CFR §1402.315</u>:

(a) All data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, valuation products or other scientific assessments in any medium or form, including textual, numerical, graphic, cartographic, narrative, or audiovisual, resulting from a financial assistance agreement is available for use by the Department of the Interior, including being available in a manner that is sufficient for independent verification.

(b) The Federal Government has the right to:

(1) Obtain, reproduce, publish, or otherwise use the data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, or other scientific assessments, produced under a Federal award; and

(2) Authorize others to receive, reproduce, publish, or otherwise use such data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, or other scientific assessments, for Federal purposes, including to allow for meaningful third-party evaluation.

3. Reporting

- a. **Financial Reports:** All recipients must use the <u>SF-425, Federal Financial Report</u> form for financial reporting. At a minimum, all recipients must submit a **final** financial report. Final reports are due no later than 120 calendar days after the award period of performance end date or termination date. For awards with periods of performance longer than 12 months, recipients are required to submit **interim** financial reports on the frequency established in the Notice of Award. The only exception to the interim financial reporting requirement is if the recipient is required to use the SF 270/271 to request payment and requests payment at least once annually through the entire award period of performance. We will describe all financial reporting requirements in the Notice of Award.
- b. **Performance Reports:** Performance reports must contain a comparison of actual accomplishments with the established goals and objectives of the award; a description of reasons why established goals were not met, if appropriate; and any other pertinent information relevant to the project results. Final reports are due no later than 120 calendar days after the award period of performance end date or termination date. For awards with periods of performance longer than 12 months, recipients are required to submit **interim** financial reports on the frequency established in the Notice of Award.
- c. **Real Property Reports:** Recipients and subrecipients are required to submit status reports on the status of real property acquired under the award in which the Federal government retains an interest. The required frequency of these reports will depend on the anticipated length of the Federal interest period. The Bureau will include recipient-specific real property reporting requirements, including the required data elements, reporting frequency, and report due dates, in the Notice of Award when applicable.
- d. **Conflict of Interest Disclosures:** Recipients must notify the program immediately in writing of any conflict of interest that arise during the life of their Federal award, including those reported to them by any subrecipient under the award. Recipients must

notify the program in writing if any employees, including subrecipient and contractor personnel, are related to, married to, or have a close personal relationship with any Federal employee in the Federal funding program or who otherwise may have been involved in the review and selection of the award. The term employee means any individual engaged in the performance of work pursuant to the Federal award. Recipients may not have a former Federal employee as a key project official, or in any other substantial role related to their award, whose participation put them out of compliance with the legal authorities addressing post-Government employment restrictions. See the U.S. Office of Government Ethics website for more information on these restrictions. The Service will examine each conflict-of-interest disclosure based on its particular facts and the nature of the project and will determine if a significant potential conflict exists. If it does, the Service will work with the recipient to determine an appropriate resolution. Failure to disclose and resolve conflicts of interest in a manner that satisfies the Service may result in any of the remedies described in <u>2 CFR 200.339</u> Remedies for Noncompliance, including termination of the award.

e. Other Mandatory Disclosures: The Non-Federal entity or applicant for a Federal award must disclose, in a timely manner, in writing to the Federal awarding agency or pass-through entity all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the Federal award. Non-Federal entities that receive a Federal award including the terms and conditions outlined in 2 CFR 200, Appendix XII—Award Term and Condition for Recipient Integrity and Performance Matters are required to report certain civil, criminal, or administrative proceedings to SAM. Failure to make required disclosures can result in any of the remedies described in <u>2 CFR 200.339</u> Remedies for Noncompliance, including suspension or debarment.

4. Reporting Matters Related to Recipient Integrity and Performance:

If the total value of your currently active grants, cooperative agreements, and procurement contracts from all Federal awarding agencies exceeds \$10,000,000 for any period of time during the period of performance of this Federal award, then you as the recipient during that period of time must maintain the currency of information reported to the System for Award Management (SAM) that is made available in the designated integrity and performance system (currently the Federal Awardee Performance and Integrity Information System (FAPIIS)) about civil, criminal, or administrative proceedings in accordance with <u>Appendix XII to 2 C.F.R. 200</u>.

5. Significant Developments Reports:

Events may occur between the scheduled performance reporting dates which have significant impact upon the supported activity. In such cases, recipients are required to notify the Bureau in writing as soon as the recipient becomes aware of any problems, delays, or adverse conditions that will materially impair the ability to meet the objective of the Federal award. This disclosure must include a statement of any corrective action(s) taken or contemplated, and any assistance needed to resolve the situation. The recipient should also notify the Service in writing of any favorable developments that enable meeting time schedules and objectives sooner or at less cost than anticipated or producing more or different beneficial results than originally planned.

Section G: Federal Awarding Agency Contacts

Program Technical Contact:

| Name: | Justin Henderson |
|----------|--------------------------|
| Address: | 1 Denver Federal Center |
| | Building 50 |
| | Denver, CO 80225 |
| Phone: | 303-842-4807 |
| E-mail: | Justin Henderson@nps.gov |

Program Administration Contact:

| Name: | Katie Gaertner |
|----------|-------------------------|
| Address: | 1 Denver Federal Center |
| | Building 50 |
| | Denver, CO 80225 |
| Phone: | 720-595-4942 |
| E-mail: | Katie_Gaertner@nps.gov |

Application System Technical Support:

For Grants.gov technical registration and submission, downloading forms and application packages, contact Grants.gov Customer Support at 1-800-518-4726 or <u>Support@grants.gov</u>.

Section H: Other Information:

Payments

Domestic recipients are required to register in and receive payment through the U.S. Treasury's Automated Standard Application for Payments (ASAP), unless approved for a waiver by the Service program. Foreign recipients receiving funds to a final destination bank outside the U.S. are required to receive payment through the U.S. Treasury's International Treasury Services (ITS) System. Foreign recipients receiving funds to a final destination bank in the U.S. are required to enter and maintain current banking details in their SAM.gov entity profile and receive payment through the Automated Clearing House network by electronic funds transfer (EFT). The Bureau will include recipient-specific instructions on how to request payment, including identification of any additional information required and where to submit payment requests, as applicable, in all Notices of Award.