



U.S. Department of the Interior
Governors Island National Monument
Superintendent's Compendium
Shirley McKinney, Superintendent

10 South Street
New York, NY 10004
(212) 825-3054
www.nps.gov/gois

Approved by:  12/5/25

Introduction

In accordance with applicable law and policy, and pursuant to the delegated authority provided in Title 36, Code of Federal Regulations ("36 CFR"), the following compendium actions apply to all lands and waters administered by the National Park Service ("NPS"), within the boundaries of Governors Island National Monument. This document is a written compilation of designations, closures, permit requirements and other restrictions imposed under the discretionary authority of the Superintendent, as required by 36 CFR 1.7(b). Violating any provision in this compendium may result in criminal penalties under 36 CFR 1.3.

The compendium actions in this document apply in addition to all other laws that apply to lands and waters administered by the NPS within the boundaries of Governors Island National Monument. These include:

- Regulations in 36 CFR and other CFR titles such as Title 43 which contain regulations that apply on public lands administered by the Department of the Interior. The current version of the CFR can be found at www.ecfr.gov. Click on "Title 36" and then "Chapter 1" to access 36 CFR.
- Statutes codified in U.S. Code, in particular provisions in Titles 16 and 54.

This compendium is organized by the sections in 36 CFR that give the Superintendent discretionary authority to take the compendium action. Written determinations that explain why each compendium action is necessary appear in this document in italicized print.

Please contact the Chief of Operations at (212) 825-6990 if you have questions or comments about this compendium.

36 CFR § 1.5 CLOSURES AND PUBLIC USE LIMITS

Visiting Hours

Governors Island National Monument is open Wednesday through Sunday, 10:00am – 5:00pm Memorial Day through Labor Day (peak season) and 10:00am – 4:00pm the day after Labor Day through Memorial Day (non-peak season), weather permitting. The buildings are closed to the public on Monday and Tuesday. Escorted access is available by reservation and dependent on staffing during the off season.

The park is open on the following designated federal holidays: Martin Luther King Jr. Day, Presidents' Day, Memorial Day, Juneteenth National Independence Day, Independence Day, Labor Day, Indigenous Peoples' Day, and Veterans Day. The park is closed on Thanksgiving Day, Christmas Day and New Year's Day. Early closure is possible on Christmas Eve.

Visiting hours and access to the grounds are posted at the building, on the grounds and the public website www.nps.gov/gois.

These public hours help to ensure the park is open, accessible and its natural and cultural resources are protected.

Closures

The Superintendent may close the park due to severe weather or emergencies on an as needed basis. Closures will be posted on the site and/or on the park website www.nps.gov/gois.

Extreme weather can create life-threatening conditions and emergency situations may require keeping visitors away to avoid interference and ensure their safety.

Public Use Limits

During normal operations there is a maximum occupancy for the indoor locations. Lower numbers may be necessary on a case-by-case basis depending on the nature of an activity.

Indoor Location	Maximum Occupancy
Fort Jay (Dungeon) Magazine: Main Center Space	32
Fort Jay (Dungeon) Magazine: Large Rooms on Left and Right of Center Space	20
Fort Jay (Dungeon) Magazine: Back Small Space	5
Building 107 Lobby	24
Building 107 Conference Room	13
Building 107 Maintenance Shop	23
Building 107 F/M Restrooms & Kitchen Area	24
Building 107 Storage Area	19
Outdoor Location	Maximum Occupancy
Fort Jay Courtyard (paved walkways only)	571
Fort Jay Courtyard (Grassy Area)	358
Fort Jay Road in Front (East)	467
Castle Williams Courtyard	328
Castle Williams Rooftop	82

Capacity limits allow visitors to safely enjoy park programs and resources while resource protection is maintained. Occupancy figures may be lowered as necessary on a case-by-case basis depending on the nature of an event or activity.

36 CFR § 1.5(a)(2) DESIGNATE AREAS FOR SPECIFIC USE OR ACTIVITY, OR IMPOSE CONDITIONS OR RESTRICTIONS ON A USE OR ACTIVITY.

Conditions or Restrictions on Use or Activity

- Launching, landing, or operating an uncrewed aircraft from or on lands and waters administered by the National Park Service within the boundaries of xxx is prohibited subject to the exceptions and conditions described in National Park Service Reference Manual #60.

Uncrewed aircraft is defined as a device that is used or intended to be used for flight in the air without the possibility of human intervention from within or on the device, and the associated operational elements and components that are required for the pilot or system operator in command to operate or control the device (such as camera, sensors or communication links). This term includes all types of devices that meet this definition (e.g. model airplanes, quadcopters, drones) that are used for any purpose, including recreation or commerce.

The National Park Service has determined that a careful review of the use of uncrewed aircraft is necessary because of the potential negative impact on park operations and visitor safety. Exceptions may be granted with requisite formal approval and a special use permit.

- Personal property larger than 22 x 14 x 9 inches (the size of a standard carry-on bag, including handles and wheels) is prohibited.

In a historic building with confined areas large items can accidentally scrape walls, floors and bump into artifacts and exhibits causing damage.

- Personal items cannot be left with NPS staff.

Having staff safeguard personal belongings diverts them from their primary duties of visitor assistance, interpretation, and safety enforcement.

- Signs or placards shall not be permitted except those made of cardboard, poster board, plastic or cloth and have dimensions no greater than 3 feet in width, 4 feet in length and one quarter inch in thickness. No supports shall be permitted for signs or placards.

Large, rigid signs (e.g., made of wood or metal) can block walkways, emergency exits and pose a safety risk during windy conditions.

- Music on portable music players and smartphones may only be played with headphones. Portable Bluetooth speakers are prohibited.

Amplified sound can disrupt ranger-led programs and prevent users from hearing important information like directions from park staff and emergency alerts.

- Sacrificing animals and leaving animal remains is prohibited.

National parks are governed by strict federal laws that protect wildlife. These laws make it illegal to kill or harm animals within park boundaries, regardless of the purpose. Improper disposal of animal remains can attract predators and threaten the health and safety of visitors.

- Feeding wildlife is prohibited.

Animals that associate people with food may become bold or aggressive, leading to bites, scratches, or other injury. NPS regulations prohibit wildlife feeding to ensure the ethical treatment of animals and ensure visitor safety.

- Kite flying, ball playing, disc throwing and similar recreational activities are prohibited.

Flying objects can accidentally strike visitors and fast-moving games pose a risk of injury and can lead to trampling of vegetation.

- Filming, still photography, and audio recording activity may require a permit, consistent with 54 U.S.C. 100905.
 - Filming, still photography, and audio recording activity that occur in closed areas requires exclusive use of a site or area, or involves a set or staging equipment other than handheld equipment (such as a tripod, monopod, and handheld lighting equipment) requires a permit, unless the activity is

affiliated with an activity or event that has been allowed under a written authorization, such as a special use permit.

- Filming, still photography, and audio recording that involves more than eight individuals requires a permit, unless the NPS has specifically notified an individual or group that a permit is not required, or if the activity is affiliated with an activity or event that has been allowed under a written authorization, such as a special use permit.
- If a permit is required for the reasons stated above, or if the NPS otherwise determines and then notifies an individual or group that a permit is required for a filming, still photography, or audio recording activity, then engaging in that activity without a permit is prohibited. Violating a term or condition of a permit issued by the NPS for a filming, still photography, or audio recording activity is prohibited, and may result in the suspension or revocation of the permit, in addition to any penalties that may apply under 36 CFR § 1.3.

Federal law at 54 U.S.C. 100905 states that permits and fees are not required for filming, still photography, or audio recording in park areas if certain requirements are met. These requirements address various topics, including, but not limited to, group size, location, equipment, potential impacts on resources and visitors, and the likelihood that the NPS will incur related administrative costs. If any of these requirements are not met, the law allows the Secretary of the Interior, acting through the NPS, to require a permit for the subject activity. Permit requirements are imposed by the Superintendent under discretionary authority provided by 36 CFR § 1.5(a)(2), which allows the Superintendent to impose conditions or restrictions on a use or activity, consistent with applicable legislation, to implement management responsibilities. The general regulations for permits in 36 CFR § 1.6 do not apply to permits issued for filming, still photography, and audio recording, which instead are governed by the statutory provisions in 54 U.S.C. 100905. The imposition of permit requirements, on a case-by-case basis, for filming, still photography, or audio recording does not require rulemaking under 36 CFR § 1.5(b). Requiring a permit with reasonable terms and conditions in accordance with statutory requirements at 54 U.S.C. 100905 is not highly controversial, will not result in a significant alteration in the public use pattern of the System unit, will not adversely affect the System unit's natural, aesthetic, scenic or cultural values, or require a long-term or significant modification in the resource management objectives of the System unit, because the permit requirement is limited in time and scope to the specific activities authorized by the permit, which contain terms and conditions that protect the values, resources, and visitors of the System unit, and implements federal law.

36 CFR § 1.6 (f) ACTIVITIES THAT REQUIRE A PERMIT

The following activities are prohibited without a permit. Criteria for approving or denying permits are established by applicable law (statutes and regulations) and policy. Permitted activities are subject to applicable terms and conditions.

- Some filming, still photography, and audio recording (depending upon the facts and circumstances; contact the park for more information). 36 CFR § 1.5(a)(2) and 54 U.S.C 100905
- Operating a public address system in connection with a public gathering or special event. 36 CFR § 2.12. A permit from the New York City Police Department is also required.
- Soliciting or demanding gifts, money, goods or services. 36 CFR § 2.37

- Using, possessing, storing, or transporting explosives, blasting agents or explosive materials and possessing fireworks and firecrackers. *36 CFR § 2.38*
- Specimen collection for research purposes. *36 CFR § 2.5*
- Sports events, pageants, regattas, public spectator attractions, entertainments, ceremonies, and similar events are allowed, provided there is a meaningful association between the park area and the events, and the observance contributes to visitor understanding of the significance of the park area, and a permit has been issued by the Superintendent. *36 CFR § 2.50(a)*
- Residing on Federal lands. *36 CFR § 2.61*
- Memorialization (a) The installation of a monument, memorial, tablet, structure, or other commemorative installation in Governors Island National Monument without the authorization of the Director is prohibited. (b) The scattering of human ashes from cremation is prohibited, except pursuant to the terms and conditions of a permit, or in designated areas according to conditions which may be established by the Superintendent. *36 CFR § 2.62*
- Advertisements (displaying, posting or distributing). *36 CFR § 5.1*
- Sale of intoxicants on Federal land and in buildings. *36 CFR § 5.2(b)*
- Engaging in or soliciting any business (requires a permit, contract or other written agreement with the United States or must be pursuant to special regulations). *36 CFR § 5.3*

36 CFR § 2.1 PRESERVATION OF NATURAL, CULTURAL AND ARCHEOLOGICAL RESOURCES

- § 2.1(a)(5) Walking on, climbing, entering, ascending, descending, or traversing an archeological or cultural resource, monument, or statue, except in designated areas and under conditions established by the Superintendent.

To maintain public safety visitors must enter and exit the building at the areas marked for such use and follow staff directions and instructions while visiting the park.

- § 2.1(a)(6) Possessing, destroying, injuring, defacing, removing, digging, or disturbing a structure or its furnishing or fixtures, or other cultural or archeological resources are prohibited.

Federal laws including the Antiquities Act of 1906, Organic Act of 1916 and Archaeological Resources Protection Act (ARPA) of 1979, explicitly protect cultural and archaeological resources on public lands, and mandate the NPS to conserve park resources.

36 CFR § 2.10 CAMPING

Camping is prohibited.

There are no designated areas for camping at the park.

36 CFR § 2.11 PICNICKING

Picnicking and the use of cooking grills of any type are prohibited.

Picnicking activities can cause fires and lead to littering and food waste that attract vermin.

36 CFR § 2.13(a)(1) FIRES

Lighting or maintaining a fire on the grounds of Governors Island National Monument is prohibited.

There are no designated areas or receptacles for lighting or maintaining fires at the park.

36 CFR § 2.14(a)(2) SANITATION and REFUSE

Visitors are responsible for their own trash management, collection, and removal from the park. Disposal of refuse in park restrooms is prohibited.

Governors Island National Monument is a Trash Free Park (trash bins have been removed from all or sections of the park). This solid waste management strategy is intended to embrace the ideas of 'reduce, reuse, and recycle' and foster a partnership with the visitor to maintain clean parks.

36 CFR § 2.15 & 29 CFR § 36.16 PETS

Pets, excluding service animals, are not allowed.

- A service animal shall be under the control of its handler. A service animal shall have a harness, leash, or other tether, unless either the handler is unable because of disability, to use a harness or leash, or other tether would interfere with the service animal's safe, effective performance of work or tasks, in which case the service animal must be otherwise under the handler's control (e.g., voice control, signals or other effective means).
- Park staff cannot ask about the nature or extent of a person's disability, but may ask if the animal is required because of a disability and what work or task the animal has been trained to perform. Documentation such as proof that the animal has been certified, trained, or licensed as a service animal is not required.

Not all animals are well-behaved in an unfamiliar environment, some may react unpredictably causing disruption and potential harm to visitors.

Leaving a service animal unattended and tied to an object is prohibited.

Service animals left alone may cause a disturbance or become a danger to visitors. There are no designated areas for leaving service animals unattended at the park.

Pet excrement must be removed immediately and may not be disposed of on park grounds.

Allowing pet excrement to remain on park grounds creates unsanitary conditions, diminishes the experience for visitors and is a violation of New York State Public Health Law.

36 CFR § 2.19 WINTER ACTIVITIES

(a) Skiing, snowshoeing, ice skating, sledding, inner tubing, tobogganing and similar winter sports are prohibited on park roads and in parking areas open to motor vehicle traffic, except as otherwise designated.

There are no designated use areas for these devices at Governors Island National Monument. The one paved area at the park is used only for entry and exit to the grounds and historic building.

36 CFR § 2.20 SKATING, SKATEBOARDS and SIMILAR DEVICES

Use of rollerblades, skates, skateboards, motor and coasting vehicles is prohibited.

There are no designated use areas for these devices at Governors Island National Monument. The one paved area at the park is used only for entry and exit to the grounds and historic building.

36 CFR § 2.21 SMOKING

Smoking is prohibited anywhere within the boundaries of Governors Island National Monument.

A smoke-free environment reduces the risk of fire and ensures that all visitors, regardless of health status or personal preference, can enjoy the park.

36 CFR § 2.22 PROPERTY

Abandoning and leaving property unattended for any length of time is prohibited.

Unattended property can interfere with visitor safety, orderly management of park areas, and present a threat to law enforcement resources. Such property may be impounded for inspection which may be destructive.

36 CFR § 2.35 ALCOHOLIC BEVERAGES and CONTROLLED SUBSTANCES

All areas of Governors Island National Monument are closed to the consumption of alcoholic beverages and/or to the possession of a bottle, can or other receptacle containing an alcoholic beverage that is open, or has been opened, or whose seal has been broken or the contents of which have been partially removed. This condition is not applicable during authorized special events under permit.

The consumption and possession of alcoholic beverages are inappropriate considering the purpose for which the park was established and is maintained.

All areas of Governors Island National Monument are closed to the allowance of controlled substances unless such substance was obtained by the possessor directly, or pursuant to a valid prescription or order, from a practitioner acting in the course of professional practice or otherwise allowed by Federal or State law.

The NPS rules follow Drug Enforcement Agency (DEA) rules. Permits will not be issued to allow use of controlled substances for any events or First Amendment activities.

36 CFR § 2.38 EXPLOSIVES

Using, possessing, storing, or transporting explosives, blasting agents or explosive materials is prohibited, except pursuant to the terms and conditions of a permit. When permitted, the use, possession, storage and transportation shall be in accordance with applicable Federal and State laws.

Using or possessing fireworks and firecrackers is prohibited, except pursuant to the terms and conditions of a permit or in designated areas under such conditions as the Superintendent may establish, and in accordance with applicable State law.

36 CFR § 2.4 WEAPONS, TRAPS, AND NETS

36 CFR § 2.4(3)(g) The carrying or possessing of a weapon, trap or net in violation of applicable Federal and State laws is prohibited.

In accordance with 41 CFR section 102-74.440, the possession of firearms or other dangerous weapons in Federal facilities and Federal court facilities by all persons not specifically authorized by 18 USC 930 is prohibited. This includes visitor centers, museum/exhibit areas, restrooms, offices, historic rooms, or any other indoor space within the boundaries of the national park site. This restriction will not apply to an officer, agent or employee of the United States, New York State or New York City, who is authorized by law to engage in or supervise the prevention, detection, investigation, or prosecution of any violation of law.

HR-218: The Law Enforcement Officers' Safety Act will not supersede 41 CFR section 102-74.440. Additionally, HR-218 does not supersede the laws of any state that restrict firearm possession in certain places (18 USC § 926C(b)), or other state laws that are not in direct conflict with LEOA (as stated in 18 USC § 927).

36 CFR § 2.51 – DEMONSTRATIONS AND DESIGNATED AVAILABLE PARK AREAS

36 CFR § 2.51(c)(2) – Designated location

The First Amendment area is highlighted by the yellow rectangle in Appendix A. A permit is not required for a demonstration in the designated location if it involves 25 people or fewer and does not involve structures. Demonstrations of more than 25 people are allowed within designated park areas when the Superintendent has issued a permit for the activity.

The designated location is a prominent location that lets individuals and groups conduct demonstrations in a manner that allows for effective communication of speech and other protected activities. The designated location leaves space for visitors to enter and exit the park safely and for the NPS to conduct activities, e.g., interpretive events.

36 CFR § 2.52 – SALE OF PRINTED MATTER AND THE DISTRIBUTION OF PRINTED MATTER AND OTHER MESSAGE-BEARING ITEMS.

The location highlighted by the yellow rectangle in Appendix A is designated as available for the sale or distribution of printed matter and the free distribution of other message-bearing items. A

permit is not required for these activities in the designated location if it involves 25 people or fewer and does not involve structures. See Appendix A for an image of the designated location.

The term “printed matter” means message-bearing textual printed material such as books, pamphlets, magazines, and leaflets, provided that it is not solely commercial advertising. The term “other message-bearing items” means a message-bearing item that is not “printed matter” and is not solely commercial advertising. Other message-bearing items include but are not limited to: Readable electronic media such as CDs, DVDs, and flash drives; clothing and accessories such as hats and key chains; buttons; pins; and bumper stickers.

(b) **Permits and the small group permit exception.** The sale or distribution of printed matter, and the free distribution of other message-bearing items without asking for or demanding payment or donation, is allowed within park areas if it occurs in an area designated as available under § 2.51(c)(2) and when the Superintendent has issued a permit for the activity with exceptions, see § 2.52(b)(1).

The designated location is a prominent location and allows individuals and groups to sell or distribute printed matter and other message-bearing items. The designated location leaves space for visitors to enter and exit the park safely and for the NPS to conduct activities, e.g., interpretive events.

36 CFR § 4.30 BICYCLES AND ELECTRIC BICYCLES

The use, storage and attachment to park property of bicycles and electric bicycles (“e-bikes”) is prohibited.

There are no roads or parking areas for motor vehicle use by the general public. Bicycles and e-bikes must be dismounted and walked over the bridge to Fort Jay, inside Fort Jay and Castle Williams.

36 CFR § 4.31 LOAD, WEIGHT AND SIZE LIMITS

Operating a vehicle that exceeds a load, weight or size limit designated by the Superintendent is prohibited.

Overweight or oversized vehicles can cause structural damage to the grounds of historic bluestone and granite pavers of the mausoleum plaza leading to costly repairs and potential closure.

36 CFR § 5.7 CONSTRUCTION OF BUILDINGS OR OTHER FACILITIES

Constructing or attempting to construct a building, or other structure, boat dock, road, trail, path, or other way, telephone line, telegraph line, power line, or any other private or public utility, upon across, over, through, or under any park areas, except in accordance with the provisions of a valid permit, contract, or other written agreement with the United States, is prohibited.

Any construction must be deemed appropriate and consistent with the conservation of park resources and values.

Appendix A

Within the yellow box in the image below is the designated location for First Amendment activity and the sale or distribution of printed matter and other message-bearing items at Governors Island National Monument.

